# Section 1915(b) Waiver Proposal

# STATE OF NORTH CAROLINA PIEDMONT CARDINAL HEALTH PLAN

July 8, 2004

# **Table of Contents**

# Proposal

Face sheet	3
Section A: Program Description	4
Part I: Program Overview	4
A. Statutory Authority	7
B. Delivery Systems	9
C. Choice of MCOs, PIHPs, PAHPs, and	PCCMs 14
D. Geographic Areas Served by the Waiv	er 16
E. Populations Included in Waiver	17
F. Services	20
Part II: Access	24
A. Timely Access Standards	24
B. Capacity Standards	27
C. Coordination and Continuity of Care S	standards 30
Part III: Quality	33
Part IV: Program Operations	37
A. Marketing	37
B. Information to Potential Enrollees and	Enrollees 39
C. Enrollment and Disenrollment	42
D. Enrollee Rights	47
E. Grievance System	48
F. Program Integrity	51
Section B: Monitoring Plan	53
Part I: Summary Chart	55
Part II: Monitoring Strategies	57
Section C: Monitoring Results	62
Section D: Cost Effectiveness	63
Part I: State Completion Section	63
Part I: Appendices D1-7	Attachment I
Wraparound Services (Pharmacy)	Attachment II
State Quality Strategy	Attachment III

# Proposal for a Section 1915(b) Waiver MCO, PIHP, PAHP, and/or PCCM Program

#### Face sheet

Please fill in and submit this Face sheet with each waiver proposal, renewal, or amendment request.

The **State** of North <u>Carolina</u> requests a waiver/amendment under the authority of section 1915(b) of the Act. The Medicaid agency will directly operate the waiver.

The **name of the waiver program** is **<u>PIEDMONT CARDINAL PLAN</u>**. (Please list each program name if the waiver authorizes more than one program.).

Ty	pe of request. This is an:
$\underline{\mathbf{X}}$	initial request for new waiver
	amendment request for existing waiver, which modifies Section/Part
	Replacement pages are attached for specific Section/Part being amended
	Document is replaced in full, with changes highlighted
	renewal request
	This is the first time the State is using this waiver format to renew an existing waiver.
	The full preprint (i.e. Sections A through D) are filled out.
	The State has used this waiver format for its previous waiver period.
	Section A is replaced in full
	<ul> <li>carried over from previous waiver period. The State:</li> <li>assures there are no changes in the Program</li> <li>Description from the previous waiver period.</li> <li>assures the same Program Description from the previous waiver period will be used, with the exception of changes noted in attached replacement pages.</li> </ul>
	Section B is replaced in full carried over from previous waiver period. The State: assures there are no changes in the Monitoring Plan from the previous waiver period assures the same Monitoring Plan from the previous waiver period will be used, with exceptions noted in attached replacement pages

**Effective Dates:** This waiver/renewal/amendment is requested for a period of 2 years; effective **December 1, 2004** and ending **September 30, 2006**. (For beginning date for an initial or

renewal request, please choose first day of a calendar quarter, if possible, or if not, the first day of a month. For an amendment, please identify the implementation date as the beginning date, and end of the waiver period as the end date)

**State Contact:** The State contact persons for this waiver are:

Develop and finalize waiver: Judy Walton Telephone 919/857-4244 Fax 919/733-6608 Email judy.walton@ncmail.net

Day-to-day waiver operation: Carol Robertson Telephone 919/857-4031 Fax 919/733-2796 Email carol.robertson@ncmail.net

Quality Assurance: Anne Rogers Telephone 919/857-4232, Fax 919/715-0844 Email anne.rogers@ncmail.net

Please contact Judy Walton on all waiver issues until an approval decision is made. Anne Rogers and Carol Robertson will be the contacts as described above after the waiver program becomes operational.

# section A: Program Description

# Part I: Program Overview

Piedmont Behavioral HealthCare is a public MH/DD/SAS organization serving a five-county region in North Carolina, including Cabarrus, Davidson, Rowan, Stanley and Union counties. The North Carolina public MH/DD/SAS system has traditionally delivered services through local "area authorities," which are political subdivisions of the State. This system is currently undergoing reform, which requires that the area authorities transition from providers of services to managers of services. Consistent with the philosophy in the President's "New Freedom" Commission Report, the reform requires that the State's local area authorities divest themselves of service provision and become Local Management Entities (LMEs) for all publicly funded MH/DD/SA services, including Medicaid funded services. Most services will be provided through the private sector, and LMEs will

be responsible for authorizing and overseeing service provision. Piedmont has met the State's requirements and has been certified as a Local Management Entity.

Piedmont has developed an LME plan of operation which would ensure that services are provided in a prompt and efficient manner to those who need them. Piedmont's plan focuses on delivering services of the best quality; serving people in the context of finite resources; and assuring that individuals who want to remain in or return to their communities are able to do so. Piedmont has been at the forefront of MH/DD/SAS system reform, and the State of North Carolina proposes that Piedmont be given the authority to manage both services and funding and function for Medicaid purposes as a prepaid inpatient health plan (PIHP). As a prepaid health plan, Piedmont will recruit providers and develop and oversee a comprehensive MH/DD/SAS provider network that assures access to care for all enrollees. Piedmont will be paid per member, per month capitated payments and will be responsible for authorizing payments for services, processing and paying claims, and conducting utilization and quality management functions. As a prepaid health plan, Piedmont will be at financial risk for a discrete set of Mental Health, Developmental Disabilities and Substance Abuse services, including both Medicaid State Plan services and services contained in a new Home and Community Based Services waiver for persons with mental retardation and developmental disabilities. All age groups will be covered. ("Innovations", the new HCBS waiver, is being submitted along with this waiver request and will be a component of the Piedmont initiative.)

The Division of Medical Assistance (DMA), the State Medicaid Agency, will assure accountability and effective management of the waiver programs. DMA will retain the responsibilities of approving all policies and requirements concerning the waiver.

The goals of The Piedmont Cardinal Plan initiative are to:

- Better tailor services to the local consumers by adopting a consumer-directed care model and focusing on community-based rather than facility-based care.
- Enhance consumer involvement in planning and providing services through the proliferation of Mental Health Recovery Model concepts.
- Demonstrate that care can be provided more efficiently with increased local control.

#### **Tribal consultation**

For initial and renewal waiver requests, please describe the efforts the State has made to ensure Federally recognized tribes in the State are aware of and have had the opportunity to comment on this waiver proposal.

The Eastern Band of Cherokee is the only federally recognized tribe with tribal lands in North Carolina. The tribal lands are located in five counties in the far western part of the State near Tennessee. The Piedmont counties included in this project are located in central North Carolina. Please note, however, that a public process with significant opportunity for public comment by individuals of all races and ethnicities was utilized in designing the framework for the Piedmont program. A series of local forums to obtain input from all stakeholders was conducted, and a consumer family advisory committee was established to ensure consumer input to both the planning process and the ongoing operation of the program. A website was also developed which provided information about Piedmont's plan and a feedback link for public comments. The opportunity for public input and comment will continue.

#### **Program History**

For renewal waivers, please provide a brief history of the program(s) authorized under the waiver. Include implementation date and major milestones (phase-in timeframe; new populations added; major new features of existing program; new programs added).

NA

# A. Statutory Authority

1. <u>Waiver Authority</u> . The State's waiver program is authorized under section 1915(b) of the Act, which permits the Secretary to waive provisions of section 1902 for certain purposes.
Specifically, the State is relying upon authority provided in the following subsection(s) of the section 1915(b) of the Act (if more than one program authorized by this waiver, please list applicable programs below each relevant authority):
a <b>1915(b)(1)</b> – The State requires enrollees to obtain medical care through a primary care case management (PCCM) system or specialty physician services arrangements. This includes mandatory capitated programs.
b 1915(b)(2) - A locality will act as a central broker (agent, facilitator, negotiator) in assisting eligible individuals in choosing among PCCMs or competing MCOs/PIHPs/PAHPs in order to provide enrollees with more information about the range of health care options open to them.
c 1915(b)(3) - The State will share cost savings resulting from the use of more cost-effective medical care with enrollees by providing them with additional services. The savings must be expended for the benefit of the Medicaid beneficiary enrolled in the waiver. Note: this can only be requested in conjunction with section 1915(b)(1) or (b)(4) authority.
d. X 1915(b)(4) - The State requires enrollees to obtain services only from specified providers who undertake to provide such services and meet reimbursement, quality, and utilization standards which are consistent with access, quality, and efficient and economic provision of covered care and services. The State assures it will comply with 42 CFR 431.55(f).
The 1915(b)(4) waiver applies to the following programs  MCO  Y PIHP PAHP
<ul> <li>PCCM (Note: please check this item if this waiver is for a PCCM program that limits who is eligible to be a primary care case manager. That is, a program that requires PCCMs to meet certain quality/utilization criteria beyond the minimum requirements required to be a fee-for-service Medicaid contracting provider.)</li> <li>Other (please identify programs)</li> </ul>

- 2. <u>Sections Waived</u>. Relying upon the authority of the above section(s), the State requests a waiver of the following sections of 1902 of the Act (if this waiver authorizes multiple programs, please list program(s) separately under each applicable statute):
  - **a.** X Section 1902(a)(1) Statewideness--This section of the Act requires a Medicaid State plan to be in effect in all political subdivisions of the State. This waiver program is not available throughout the State.
  - b. X Section 1902(a)(10)(B) Comparability of Services--This section of the Act requires all services for categorically needy individuals to be equal in amount, duration, and scope. This waiver program includes additional benefits such as case management and health education that will not be available to other Medicaid beneficiaries not enrolled in the waiver program.
  - c. X Section 1902(a)(23) Freedom of Choice--This Section of the Act requires Medicaid State plans to permit all individuals eligible for Medicaid to obtain medical assistance from any qualified provider in the State. Under this program, free choice of providers is restricted. That is, beneficiaries enrolled in this program must receive certain services through an MCO, PIHP, PAHP, or PCCM.
  - d. X Section 1902(a)(4) To permit the State to mandate beneficiaries into a single PIHP or PAHP, and restrict disenrollment from them. (If State seeks waivers of additional managed care provisions, please list here).
  - e.\_\_\_ Other Statutes and Relevant Regulations Waived Please list any additional section(s) of the Act the State requests to waive, and include an explanation of the request.

# **B.** Delivery Systems

1.	Delivery S	ystems. The State will be using the following systems to deliver services:
	a	MCO: Risk-comprehensive contracts are fully-capitated and require that the contractor be an MCO or HIO. Comprehensive means that the contractor is at risk for inpatient hospital services and any other mandatory State plan service in section 1905(a), or any three or more mandatory services in that section. References in this preprint to MCOs generally apply to these risk-comprehensive entities.
	b. <b>X</b>	<b>PIHP:</b> Prepaid Inpatient Health Plan means an entity that: (1) provides medical services to enrollees under contract with the State agency, and on the basis of prepaid capitation payments or other payment arrangements that do not use State Plan payment rates; (2) provides, arranges for, or otherwise has responsibility for the provision of any inpatient hospital or institutional services for its enrollees; and (3) does not have a comprehensive risk contract. Note: this includes MCOs paid on a non-risk basis.
		<ul><li>X The PIHP is paid on a risk basis.</li><li>The PIHP is paid on a non-risk basis.</li></ul>
	service with the There includ	ont Behavioral Healthcare is a PIHP for Mental Health and Substance Abuse es. A 1915b/c waiver for the Piedmont MR/DD population is being submitted his waiver and Piedmont will deliver these services through the PIHP as well. fore, Piedmont will be at risk for mental health and substance abuse services, ing inpatient, clinic option and rehabilitation option services, and Home and nunity Based Services under the "Innovations" waiver.
	c	<b>PAHP:</b> Prepaid Ambulatory Health Plan means an entity that: (1) provides medical services to enrollees under contract with the State agency, and on the basis of prepaid capitation payments, or other payment arrangements that do not use State Plan payment rates; (2) does not provide or arrange for, and is not otherwise responsible for the provision of any inpatient hospital or institutional services for its enrollees; and (3) does not have a comprehensive risk contract. This includes capitated PCCMs.
		The PAHP is paid on a risk basis.

	State to furnish case management services. Reimbursement is on a fee-for-service basis. Note: a capitated PCCM is a PAHP.
e	Other: (Please provide a brief narrative description of the model.)
CFR Part 74	ment. The State selected the contractor in the following manner (required by 42 if contract over \$100,000). Please complete for each type of managed care entity procurement for MCO; procurement for PIHP, etc):
_	Competitive procurement process (e.g. Request for Proposal or Invitation for Bid that is formally advertised and targets a wide audience)  Open cooperative procurement process (in which any qualifying contractor may participate)
<u>X</u>	Sole source procurement. CMS Regional Office prior approval required.

d.\_\_\_ **PCCM:** A system under which a primary care case manager contracts with the

Prior approval of sole source procurement is requested based on the following information:

#### **Justification for Sole Source to Piedmont**

The North Carolina General Assembly, in Session Law 2001-437, (codified at NC Gen. Stat. 122C) mandates that the Department of Health and Human Services implement comprehensive reforms to the State's public MH/DD/SA system. The statute, and corresponding "Blueprint for Change" adopted by DHHS, designates the local mental health Authorities as the "locus of coordination" for the provision of all publicly funded MH/DD/SA services.

The goal of the North Carolina State Reform is to have one local system manager that manages the complexities of the myriad State, Federal, County and Medicaid funds to ensure access to a seamless system of care for people with Mental Health, Developmental Disabilities and Substance Abuse needs. This objective can best be accomplished through a managed system in which the consumer has access, through a single local entity, to all resource streams (Medicaid, State/Federal, and County) that finance services and supports needed by consumers. This local management must bring together multiple policies, programs and payment resources and reconcile differing eligibility requirements in order to achieve optimal outcomes. Consumers with serious mental illness, developmental disabilities and addictive disorders need highly specialized assistance, distinctive care management strategies, specialized interventions and highly individualized support arrangements that are not typically available from or covered by other payers and

managed care systems. The coordination of these services requires collaboration and cooperative relationships among many agencies, including public health, social services, housing, education, criminal justice, and others. Managing care for these consumers requires a high degree of specificity, organization and integration of its management system, including dedicated programs, transaction-specific facilities, and a specialized workforce. There must be a strong, ongoing, and collaborative relationship between the purchaser and the providers in order to achieve the necessary investment to support these services at the provider level.

Inherent in North Carolina's model is the assumption that its local public Mental Health, Developmental Disabilities, and Substance Abuse Authorities are the only organizations capable of managing the complex service and support needs of the specialty population, at least during these initial stages of the comprehensive reform. These public entities are political subdivisions of the State under North Carolina General Statute 122-C and most have been in place over 30 years. The Authorities have had the ongoing role of protecting vulnerable populations and supporting full participation and inclusion of these consumers in local communities. This is possible due to the local systems and relationships that they have developed over a long period of time. The infrastructure for managing services and supports for these populations is already in place.

These local public Authorities are divesting themselves of direct service provision to foster the development of more and varied private providers, increasing access and choice for consumers. The local Authority must coordinate with other local agencies and stakeholders to organize resources (specialized and generic) and effectively connect consumers and families with appropriate community services and supports. These efforts are expected to achieve greater system efficiency, improve access for consumers, develop a more comprehensive array of provider choices and levels of care, increase provider to provider collaboration and coordination, while reducing instances of ineffective, inefficient, or wasteful use of limited public resources. The key to achieving these goals involves assigning a "locus of coordination and authority" to a local public entity, charged by State statute, its consumers, and the community at large with organizing a system of services and supports that is more responsive and highly accountable to funders, other systems requiring behavioral health services, and providers. The local Authorities have been identified as the "locus of coordination" because the nature of this stage of the reform process requires efforts that are only possible because of the local Authority's decades of experience as the "safety net" for individuals with MH/DD/SA needs, many years of work establishing critical collaborative local relationships, and the ability to apply their specialized knowledge to inherently unique characteristics of local communities.

Private managed care organizations, with the necessary capacity, essential localized experience and relationships, and incumbent public behavioral healthcare expertise, are virtually nonexistent in North Carolina. The vast majority of North Carolina's employer based health care purchasers have chosen not to furnish benefits through managed care organizations. A specialized behavioral health managed care vendor provides limited,

paper-transaction-based utilization review of some behavioral health services once an individual's utilization exceeds certain thresholds. DHHS is in the process of re-procuring these services. The State and local Authorities have always held all of the financial risk and public accountability for public behavioral healthcare services in North Carolina. Consumers, local elected officials, State lawmakers and policymakers – none of these groups has determined that a private managed care organization can successfully and quickly implement the reform-driven business model in a manner that will be locally responsive and consistent with local, State, and Federal requirements.

State law redirects the mission of the local Authorities from being primarily providers of MH/DD/SA direct services to the role of delivery system manager. Each local Authority is required to work with the area's consumers, family members, citizens at large, providers, other community stakeholders, and other systems' local Authorities to develop a local business plan for the management, delivery and oversight of publicly funded MH/DD/SA services. The local Authorities are required to contract with "qualified public or private providers, agencies, institutions, or resources ..." to ensure that core or basic MH/DD/SA services are available locally and that individuals, particularly those considered to have high-needs, are identified and receive the appropriate services. The emphasis is to empower consumers and to provide a choice of providers and services that most significantly impact the person's life, rather than a choice of plan administrators. A single plan administrator within a region will achieve greater administrative efficiencies, and more funding for services to consumers.

The local Authority must arrange an accessible screening, triage, and referral system, provide for changes in the Authority's governance (including establish a Consumer and Family Advisory Committee), assure that services and supports are being delivered pursuant to the consumer-developed Person Centered Plan, monitor providers, encourage the development of coordination/affiliation arrangements among private providers serving consumers with public funds, perform quality improvement activities, incorporate local conditions and needs in plans to purchase services, and provide mechanisms to enable North Carolinians living in institutions to have access to appropriate services necessary to enable them to live in the community, if the consumer so chooses. Local Authorities are required to accomplish this system coordination and management by performing a number of identified administrative functions, in a manner that ensures maximum coordination of public MH/DD/SA funds and resources, in ways that are responsive to unique local needs, and to do so while complying with Federal and State funding requirements (including 42 USC 1396a, et. seq.).

The "Local Business Plan" sets forth how the Authority will meet these responsibilities. Local Authorities submit these Local Business Plans to their county commissioners, who by resolution approve and adopt the plan. In turn, the local Authority submits the approved Local Business Plan to the Division of MH/DD/SAS, which determines if the plan demonstrates that the local Authority has the capacity to perform the administrative functions required of a "Local Management Entity." Local Authorities meeting all of these

requirements are then certified by the Department of Health and Human Services as "Local Management Entities" (LMEs).

Developing the fulcrum of LME functionality involves a highly participatory, local and public process involving individuals and agencies throughout the communities served. To be successful, an LME must make significant investments that are directed by that community, through the public governance model, in ways that meet State and Federal requirements. Inherent in this arrangement is the State's determination that local Authorities are best situated, at this stage of the overall system reform, to perform the roles of an LME. This model is how North Carolina has chosen to meet the goals. Piedmont Behavioral HealthCare, the five-county local Authority to which this waiver request refers, has submitted its approved local business plan, and is certified as an LME. Piedmont has entered into a performance agreement with DHHS to assume responsibility for the local management of all State and local public funding for MH/DD/SA services. The agreement requires that a comprehensive array of public resources be coordinated to the greatest extent possible to increase access, improve quality, and realize savings by removing barriers to consumers' ability to achieve Resilience, Recovery, and/or Self-Determination while living in the community.

Piedmont has been selected by the State to apply this innovative approach to Medicaid services, under this Waiver application. Pursuant to its LME certification, Piedmont Behavioral HealthCare will arrange for the provision of all MH/DD/SA services purchased with public funds on behalf of individuals residing in its five county area. The State wants to include Medicaid MH/DD/SA services within the array of resources being coordinated by the Piedmont LME; accordingly, and in light of the absence of other entities with the requisite capacity and local experience, the State has selected the Piedmont LME as the PIHP for the 1915b waiver. Savings achieved under this waiver will not be used for non-Medicaid consumers, but will be reinvested back into services for Medicaid consumers through an approved reinvestment plan.

Throughout the waiver period, the State will continue its efforts to identify any other entities that may come to have developed the capacity to 1) coordinate all of the public resources; 2)address the unique characteristics of North Carolina's diverse local communities through collaboration with community-based stakeholders; 3) adhere to the principles of North Carolina's Blueprint for Change and the goals of the New Freedom Commission; and 4) are found to be acceptable by the local community's Consumer and Family Advisory Committee. If such entities are identified, the State will examine whether the compelling justification for a sole source during this initial period of the waiver continues to exist in subsequent renewal periods.

#### C. Choice of MCOs, PIHPs, PAHPs, and PCCMs

#### 1. Assurances.

- The State assures CMS that it complies with section 1932(a)(3) of the Act and 42 CFR 438.52, which require that a State that mandates Medicaid beneficiaries to enroll in an MCO, PIHP, PAHP, or PCCM must give those beneficiaries a choice of at least two entities.
  - $\mathbf{X}$ The State seeks a waiver of section 1902(a)(4) of the Act, which requires States to offer a choice of more than one PIHP or PAHP per 42 CFR 438.52. Please describe how the State will ensure this lack of choice of PIHP or PAHP is not detrimental to beneficiaries' ability to access services.

Piedmont Behavioral HealthCare is a local mental health Authority and has provided and coordinated publicly funded MH/DD/SA services for over 30 years. The North Carolina General Assembly, in Session Law 2001-437, designated the local area Authorities as the "locus of coordination" for the provision of all publicly funded MH/DD/SA services. Under these circumstances, the State does not believe that making only one plan available will negatively impact recipients' access to care. On the other hand, the State believes that Piedmont is in a unique position to bring together the services and supports, both formal and informal, and providers, both professional and paraprofessional, that are needed to meet the complex needs of these populations. Piedmont has decades of experience locating and developing services for consumers with MH/DD/SAS needs, and over the years, Piedmont has built strong and collaborative working relationships with the providers of these services. These providers support this initiative and consumers will have at least as much choice in individual providers as they have today in a non-managed care environment. By delivering, managing and paying for services through this one public entity with the appropriate experience, the State expects to streamline and simplify the delivery system; better identify those in need of services as well as their level of need; and achieve a savings which Piedmont, as a public entity, will reinvest in the system. Private managed care organizations with this type of experience and relationships with local human service agencies and facilities are largely nonexistent in North Carolina.

2. <b>Deta</b>	<u>ills</u> . The State will provide enrolled	es with the following choices (please replicate for	each
program	n in waiver):		
_	Two or more MCOs		
_	Two or more primary care j	providers within one PCCM system.	
_	A PCCM or one or more M	COs	
_	Two or more PIHPs.		
_	Two or more PAHPs.		
3	X Other: (please describe)		
12/1/03 D	Praft Template	STATE OF NC PIEDMONT PLAN - Initial 7/8/04	14

Enrollees will have free choice of providers within the PIHP and may change providers as often as desired. If an individual joins the PIHP and is already established with a provider who is not a member of the network, Piedmont will make every effort to arrange for the consumer to continue with the same provider if the consumer so desires. In this case, the provider would be required to meet the same qualifications as other providers in the network. In addition, if an enrollee needs a specialized service that is not available through the network, Piedmont will arrange for the service to be provided outside the network if a qualified provider is available. Finally, except in certain situations, enrollees will be given the choice between at least two providers. Exceptions would involve institutional services or highly specialized services which are usually available through only one facility or agency in the geographic area.

#### 3. Rural Exception.

The State seeks an exception for rural area residents under section 1932(a)(3)(B) of the Act and 42 CFR 438.52(b), and assures CMS that it will meet the requirements in that regulation, including choice of physicians or case managers, and ability to go out of network in specified circumstances. The State will use the rural exception in the **following areas** ( "rural area" must be defined as any area other than an "urban area" as defined in 42 CFR 412.62(f)(1)(ii)):

# D. Geographic Areas Served by the Waiver

1. <b>General</b> . P	lease indicate the area of the State where the waiver program will be
implemented.	(If the waiver authorizes more than one program, please list applicable programs
below item(s) t	he State checks.
	Statewide all counties, zip codes, or regions of the State

**X** Less than Statewide

2. <u>Details</u>. Regardless of whether item 1 or 2 is checked above, please list in the chart below the areas (i.e., cities, counties, and/or regions) and the name and type of entity or program (MCO, PIHP, PAHP, HIO, PCCM or other entity) with which the State will contract.

City/County/Region	Type of Program (PCCM, MCO, PIHP, or PAHP)	Name of Entity (for MCO, PIHP, PAHP)
Piedmont Region (Which includes the following counties: Cabarrus, Davidson, Rowan, Stanly and Union)	<u>PIHP</u>	Piedmont Cardinal Health Plan

# E. Populations Included in Waiver

ncluded Populations. The following populations are included in the Waiver Program:
X Section 1931 Children and Related Populations are children including those eligible under Section 1931, poverty-level related groups and optional groups of older children.
X Mandatory enrollment  Voluntary enrollment
X Section 1931 Adults and Related Populations are adults including those eligible under Section 1931, poverty-level pregnant women and optional group of caretaker relatives.
X Mandatory enrollment  Voluntary enrollment
X Blind/Disabled Adults and Related Populations are beneficiaries, age 18 or older, who are eligible for Medicaid due to blindness or disability. Report Blind/Disabled Adults who are age 65 or older in this category, not in Aged.
X Mandatory enrollment  Voluntary enrollment
X Blind/Disabled Children and Related Populations are beneficiaries, generally under age 18, who are eligible for Medicaid due to blindness or disability.
X Mandatory enrollment  Voluntary enrollment
X Aged and Related Populations are those Medicaid beneficiaries who are age 65 or older and not members of the Blind/Disabled population or members of the Section 1931 Adult population.
X Mandatory enrollment  Voluntary enrollment
<b>X</b> Foster Care Children are Medicaid beneficiaries who are receiving foster care or adoption assistance (Title IV-E), are in foster-care, or are otherwise in an out-of-home placement.
X Mandatory enrollment  Voluntary enrollment

TITLE XXI SCHIP is an optional group of targeted low-income children who ar eligible to participate in Medicaid if the State decides to administer the State Children's Health Insurance Program (SCHIP) through the Medicaid program.
Mandatory enrollment Voluntary enrollment
<ul> <li>The following groups are also included:</li> <li>Optional categorically and medically needy families and children who are not in deductible/spend-down status</li> <li>Medicaid for Infants and Children</li> <li>Special Assistance for the Disabled (SAD) and Special Assistance for the Aged (SAA)</li> <li>Medicaid for Pregnant Women (MPW)</li> <li>Persons receiving refugee assistance (MRFMN, RRFCN, MRFNN)</li> </ul>
2. <b>Excluded Populations.</b> Within the groups identified above, there may be certain groups of individuals who are excluded from the Waiver Program. For example, the "Aged" population may be required to enroll into the program, but "Dual Eligibles" within that population may no be allowed to participate. In addition, "Section 1931 Children" may be able to enroll voluntari in a managed care program, but "Foster Care Children" within that population may be excluded from that program. Please indicate if any of the following populations are excluded from participating in the Waiver Program:
<b>Medicare Dual Eligible</b> Individuals entitled to Medicare and eligible for some category of Medicaid benefits. (Section 1902(a)(10) and Section 1902(a)(10)(E))
Poverty Level Pregnant Women Medicaid beneficiaries, who are eligible or while pregnant and for a short time after delivery. This population originally became eligible for Medicaid under the SOBRA legislation.
Other InsuranceMedicaid beneficiaries who have other health insurance.
Reside in Nursing Facility or ICF/MRMedicaid beneficiaries who reside in Nursing Facilities (NF) or Intermediate Care Facilities for the Mentally Retarded (ICF/MR).
Enrolled in Another Managed Care ProgramMedicaid beneficiaries who are enrolled in another Medicaid managed care program
Eligibility Less Than 3 MonthsMedicaid beneficiaries who would have less

than three months of Medicaid eligibility remaining upon enrollment into the program.

- Participate in HCBS Waiver--Medicaid beneficiaries who participate in a Home and Community Based Waiver (HCBS, also referred to as a 1915(c) waiver).
   American Indian/Alaskan Native--Medicaid beneficiaries who are American Indians or Alaskan Natives and members of federally recognized tribes.
   Special Needs Children (State Defined)--Medicaid beneficiaries who are special
- **X** SCHIP Title XXI Children Medicaid beneficiaries who receive services through the SCHIP program.
- **X Retroactive Eligibility** Medicaid beneficiaries for the period of retroactive eligibility.

needs children as defined by the State. Please provide this definition.

- **X** Other (Please define):
- Qualified Medicare Beneficiary groups (MQ-B, E, and Q)
- Children ages 0 to 3 years, except that all age groups may participate in the HCBS waiver, "Innovations"
- Individuals in deductible status
- Non-Qualified aliens or qualified aliens during the five-year ban

#### F. Services

List all services to be offered under the Waiver in Appendices D2.S. and D2.A of Section D, Cost-Effectiveness.

#### 1. Assurances.

- X The State assures CMS that services under the Waiver Program will comply with the following federal requirements:
  - Services will be available in the same amount, duration, and scope as they are under the State Plan per 42 CFR 438.210(a)(2).
  - Access to emergency services will be assured per section 1932(b)(2) of the Act and 42 CFR 438.114.
  - Access to family planning services will be assured per section 1905(a)(4) of the Act and 42 CFR 431.51(b) (Not applicable to this behavioral health plan)

The State seeks a waiver of section 1902(a)(4) of the Act, to waive one or more of more of these regulatory requirements for PIHP or PAHP programs. Please identify each regulatory requirement waived, the managed care program(s) to which the waiver will apply, and the State's alternative requirement. (See note below for limitations on requirements that may be waived).

 The CMS Regional Office has reviewed and approved the MCO, PIHP, PAHP, or
PCCM contracts for compliance with the provisions of 42 CFR 438.210(a)(2), 438.114,
and 431.51 (Coverage of Services, Emergency Services, and Family Planning) as
applicable, and these contracts are effective for the period to

Submission of contract to CMS Regional Office for review and approval is pending approval by State Attorney General's Office to assure compliance with State rules and laws.

Note: Section 1915(b) of the Act authorizes the Secretary to waive most requirements of section 1902 of the Act for the purposes listed in sections 1915(b)(1)-(4) of the Act. However, within section 1915(b) there are prohibitions on waiving the following subsections of section 1902 of the Act for any type of waiver program:

- Section 1902(s) -- adjustments in payment for inpatient hospital services furnished to infants under age 1, and to children under age 6 who receive inpatient hospital services at a Disproportionate Share Hospital (DSH) facility.
- Sections 1902(a)(15) and 1902(bb) prospective payment system for FQHC/RHC
- Section 1902(a)(10)(A) as it applies to 1905(a)(2)(C) comparability of FQHC benefits among Medicaid beneficiaries
- Section 1902(a)(4)(C) -- freedom of choice of family planning providers

· · ·
2. <u>Emergency Services</u> . In accordance with sections 1915(b) and 1932(b) of the Act, and 42 CFR 431.55 and 438.114, enrollees in an MCO, PIHP, PAHP, or PCCM must have access to emergency services without prior authorization, even if the emergency services provider does not have a contract with the entity.
The PIHP or PAHP does not cover emergency services.
3. <b>Family Planning Services.</b> In accordance with sections 1905(a)(4) and 1915(b) of the Act, and 42 CFR 431.51(b), prior authorization of, or requiring the use of network providers for family planning services is prohibited under the waiver program. Out-of-network family planning services are reimbursed in the following manner:
<ul> <li>The MCO/PIHP/PAHP will be required to reimburse out-of-network family planning services</li> <li>The MCO/PIHP/PAHP will be required to pay for family planning services from network providers, and the State will pay for family planning services from out-of-network providers</li> <li>The State will pay for all family planning services, whether provided by network or out-of-network providers.</li> <li>Other (please explain):</li> </ul>
<b>X</b> Family planning services are not included under the waiver.
4. <u>FQHC Services</u> . In accordance with section 2088.6 of the State Medicaid Manual, access to Federally Qualified Health Center (FQHC) services will be assured in the following manner:
The program is <b>voluntary</b> , and the enrollee can disenroll at any time if he or she desires access to FQHC services. The MCO/PIHP/PAHP/PCCM is not required to provide FQHC services to the enrollee during the enrollment period.  The program is <b>mandatory</b> and the enrollee is guaranteed a choice of at least one MCO/PIHP/PAHP/PCCM which has at least one FQHC as a participating provider. If the enrollee elects not to select a MCO/PIHP/PAHP/PCCM that gives him or her access to FQHC services, no FQHC services will be required to be furnished to the enrollee while the enrollee is enrolled with the MCO/PIHP/PAHP/PCCM he or she selected. Since reasonable access to FQHC services will be available under the waiver program, FQHC services outside the program will not be available. Please explain how the State will guarantee all enrollees will have a choice of at least one

MCO/PIHP/PAHP/PCCM with a participating FQHC:

**X** The program is **mandatory** and the enrollee has the right to obtain FQHC services

outside this waiver program through the regular Medicaid Program.

• Sections 1915(b)(1) and (4) also stipulate that section 1915(b) waivers may not waive

freedom of choice of emergency services providers.

#### 5. **EPSDT Requirements.**

X The managed care programs(s) will comply with the relevant requirements of sections 1905(a)(4)(b) (services), 1902(a)(43) (administrative requirements including informing, reporting, etc.), and 1905(r) (definition) of the Act related to Early, Periodic Screening, Diagnosis, and Treatment (EPSDT) program.

Treatment for MH/SA Conditions identified in EPSDT screenings will be furnished through the Piedmont PIHP. Agencies conducting the screenings will coordinate with the Piedmont PIHP and service providers.

#### 6. 1915(b)(3) Services.

This waiver includes 1915(b)(3) expenditures. The services must be for medical or health-related care, or other services as described in 42 CFR Part 440, and are subject to CMS approval. Please describe below what these expenditures are for each waiver program that offers them. Include a description of the populations eligible, provider type, geographic availability, and reimbursement method.

A request for approval of 1915(b)(3) services will not be submitted with the initial waiver application but at a later date via an amendment, as savings are anticipated and the State would like to invest the savings in 1915(b)(3) services. However, the State is currently in the planning stages with regard to 1915(b)(3) services and does not want to delay submission of the initial waiver request.

#### 7. Self-referrals.

\_\_\_The State requires MCOs/PIHPs/PAHPs/PCCMs to allow enrollees to self-refer (i.e. access without prior authorization) under the following circumstances or to the following subset of services in the MCO/PIHP/PAHP/PCCM contract:

# **Section A: Program Description**

#### Part II: Access

Each State must ensure that all services covered under the State plan are available and accessible to enrollees of the 1915(b) Waiver Program. Section 1915(b) of the Act prohibits restrictions on beneficiaries' access to emergency services and family planning services.

#### A. Timely Access Standards

1. <b>A</b>	ssurances	for MO	CO, PIHP	, or PAHP	programs
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State rules and laws.

with Part II.B. Capacity Standards.

X The State assures CMS that it complies with section 1932(c)(1)(A)(i) of the Act and 42 CFR 438.206 Availability of Services; in so far as these requirements are applicable.

The State seeks a waiver a waiver of section 1902(a)(4) of the Act, to waive compliance with of one or more of these regulatory requirements for PIHP or PAHP programs. Please identify each regulatory requirement waived, the managed care program(s) to which the waiver will apply, and the State's alternative requirement.

 The CMS Regional Office has reviewed and approved the MCO, PIHP, or PAHP
contracts for compliance with the provisions of section 1932(c)(1)(A)(i) of the
Act and 42 CFR 438.206 Availability of Services and these contracts are effective
for the period to
Submission of contract to CMS Regional Office for approval is pending

approval by State Attorney General Office to assure compliance with

If the 1915(b) Waiver Program does not include a PCCM component, please continue

2. <u>Details for PCCM program</u>. The State must assure that Waiver Program enrollees have reasonable access to services. Please note below the strategies the State uses to assure timely access to services.

a Availability Standards. The State's PCCM Program includes established
maximum distance and/or travel time requirements, given beneficiary's normal
means of transportation, for waiver enrollees' access to the following providers.
For each provider type checked, please describe the standard.

1.\_\_\_ PCPs (please describe):

2	Specialists (please describe):
	Ancillary providers (please describe): Dental (please describe):
5	Hospitals (please describe):
6	Mental Health (please describe):
7	Pharmacies (please describe):
8	Substance Abuse Treatment Providers (please describe):
9	Other providers (please describe):
an appointment State's PCC	ointment Scheduling means the time before an enrollee can acquire ent with his or her provider for both urgent and routine visits. The M Program includes established standards for appointment scheduling provider's access to the following providers.
1	PCPs (please describe):
2	Specialists (please describe):
3	Ancillary providers (please describe):
4	Dental (please describe):
5	Mental Health (please describe):
6	Substance Abuse Treatment Providers (please describe):
7	Urgent care (please describe):
8	Other providers (please describe):
established s	<b>ffice Waiting Times</b> : The State's PCCM Program includes tandards for in-office waiting times. For each provider type checked, be the standard.
1	PCPs (please describe):
2	Specialists (please describe):

d	Other Access Standards (please describe)
	7 Other providers (please describe):
	6 Substance Abuse Treatment Providers (please describe):
	5 Mental Health (please describe):
	4 Dental (please describe):
	3 Ancillary providers (please describe):

# **B.** Capacity Standards

# 1. Assurances for MCO, PIHP, or PAHP programs.

X	CFR 4	tate assures CMS that it complies with section 1932(b)(5) of the Act and 42 438.207 Assurances of adequate capacity and services, in so far as these ements are applicable.
		The State seeks a waiver of section 1902(a)(4) of the Act, to waive one or more of these regulatory requirements for PIHP or PAHP programs. Please identify each regulatory requirement waived, the managed care program(s) to which the waiver will apply, and the State's alternative requirement.
	contra 438.20	MS Regional Office has reviewed and approved the MCO, PIHP, or PAHP cts for compliance with the provisions of section 1932(b)(5) and 42 CFR 07 Assurances of adequate capacity and services and these contracts are ve for the period to
	ap	abmission of contract to CMS Regional Office for approval is pending approval by the State's Attorney General's Office to assure compliance th State rules and laws.
	, ,	Waiver Program does not include a PCCM component, please continue C. Coordination and Continuity of Care Standards.
have	reasonab	r PCCM program. The State must assure that Waiver Program enrollees ble access to services. Please note below which of the strategies the State lequate provider capacity in the PCCM program.
	a	The State has set <b>enrollment limits</b> for each PCCM primary care provider. Please describe the enrollment limits and how each is determined.
	b	The State ensures that there are adequate number of PCCM PCPs with <b>open panels</b> . Please describe the State's standard.
	c	The State ensures that there is an <b>adequate number</b> of PCCM PCPs under the waiver assure access to all services covered under the Waiver. Please describe the State's standard for adequate PCP capacity.
	d	The State <b>compares numbers of providers</b> before and during the Waiver. Please modify the chart below to reflect your State's PCCM program and complete the following.

Providers	# Before Waiver	# In Current Waiver	# Expected in Renewal
Pediatricians			
Family Practitioners Internists			
General Practitioners			
OB/GYN and GYN			
FQHCs			
RHCs			
Nurse Practitioners Nurse Midwives			
Indian Health Service Clinics			
Additional Types of Provider to be in PCCM			
1			
2.			
3.			
4.			

<sup>\*</sup>Please note any limitations to the data in the chart above here:

e	The State ensures adeq	uate <b>geographic</b>	c distribution (	of PCCMs.	Please
	describe the State's sta	ndard.			

f.\_\_\_ PCP:Enrollee Ratio. The State establishes standards for PCP to enrollee ratios. Please calculate and list below the expected average PCP/Enrollee ratio for each area or county of the program, and then provide a Statewide average. Please note any changes that will occur due to the use of physician extenders.

Area(City/County/Region)	PCCM-to-Enrollee Ratio
Statewide Average: (e.g. 1:500 and 1:1,000)	

g. \_\_\_ Other capacity standards (please describe):

#### C. Coordination and Continuity of Care Standards

#### 1. Assurances For MCO, PIHP, or PAHP programs.

X The State assures CMS that it complies with section 1932(c)(1)(A)(i) of the Act and 42 CFR 438.208 Coordination and Continuity of Care, in so far as these regulations are applicable.

The State seeks a waiver of section 1902(a)(4) of the Act, to waive one or more of these regulatory requirements for PIHP or PAHP programs. Please identify each regulatory requirement waived, the managed care program(s) to which the waiver will apply, and the State's alternative requirement.

 The CMS Regional Office has reviewed and approved the MCO, PIHP, or PAHP
contracts for compliance with the provisions of section 1932(c)(1)(A)(i) of the
Act and 42 CFR 438.208 Coordination and Continuity of Care and these contracts
are effective for the period to

Submission of contract to CMS Regional Office for approval is pending approval by the State's Attorney General Office to assure compliance with State rules and laws.

#### 2. Details on MCO/PIHP/PAHP enrollees with special health care needs.

The following items are required.

a. **X** The plan is a PIHP/PAHP, and the State has determined that based on the plan's scope of services, and how the State has organized the delivery system, that the **PIHP/PAHP need not meet the requirements** for additional services for enrollees with special health care needs in 42 CFR 438.208. Please provide justification for this determination.

As a behavioral health carve-out, the services under the waiver are specialty services and are designed for persons with special needs, some more intense than others. The waiver will serve persons with developmental disabilities, severe psychiatric diagnoses such as schizophrenia, and substance abuse disorders, in addition to individuals who have one-time or short-term needs such as psychotherapy due to a personal concern. When an individual requests services, a determination is made as to intensity of need. Treatment plans containing a variety of services and supports are developed for everyone who needs ongoing services. Issues around identification of persons with special needs do not appear to be

# relevant to this application as all enrollees are considered to have special needs in varying intensities.

b	<b>Identification</b> . The State has a mechanism to identify persons with special health care needs to MCOs, PIHPs, and PAHPs, as those persons are defined by the State. Please describe.
c	<b>Assessment</b> . Each MCO/PIHP/PAHP will implement mechanisms, using appropriate health care professionals, to assess each enrollee identified by the State to identify any ongoing special conditions that require a course of treatment or regular care monitoring. Please describe.
d	Treatment Plans. For enrollees with special health care needs who need a course of treatment or regular care monitoring, the State requires the MCO/PIHP/PAHP to produce a treatment plan. If so, the treatment plan meets the following requirements:
	1 Developed by enrollees' primary care provider with enrollee participation, and in consultation with any specialists' care for the enrollee
	2. Approved by the MCO/PIHP/PAHP in a timely manner (if approval required by plan)
	3. In accord with any applicable State quality assurance and utilization review standards.
e	<b>Direct access to specialists</b> . If treatment plan or regular care monitoring is in place, the MCO/PIHP/PAHP has a mechanism in place to allow enrollees to directly access specialists as appropriate for enrollee's condition and identified needs.
have reasonab	PCCM program. The State must assure that Waiver Program enrollees le access to services. Please note below the strategies the State uses assure and continuity of care for PCCM enrollees. N/A
a	Each enrollee selects or is assigned to a <b>primary care provider</b> appropriate to the enrollee's needs.
b	Each enrollee selects or is assigned to a <b>designated health care practitioner</b> who is primarily responsible for coordinating the enrollee's overall health care.

c	Each enrollee is receives <b>health education/promotion</b> information. Please explain.
d	Each provider maintains, for Medicaid enrollees, <b>health records</b> that meet the requirements established by the State, taking into account professional standards.
e	There is appropriate and confidential <b>exchange of information</b> among providers.
f	Enrollees receive information about specific health conditions that require <b>follow-up</b> and, if appropriate, are given training in self-care.
g	Primary care case managers <b>address barriers</b> that hinder enrollee compliance with prescribed treatments or regimens, including the use of traditional and/or complementary medicine.
h	<b>Additional case management</b> is provided (please include how the referred services and the medical forms will be coordinated among the practitioners, and documented in the primary care case manager's files).
i	<b>Referrals</b> : Please explain in detail the process for a patient referral. In the description, please include how the referred services and the medical forms will be coordinated among the practitioners, and documented in the primary care case managers' files.

# **Section A: Program Description**

#### **Part III: Quality**

1.	<b>Assurances</b>	for	MCO o	r PIHP	programs
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X	The State assures CMS that it complies with section 1932(c)(1)(A)(iii)-(iv) of the Act and 42 CFR 438.202, 438.204, 438.210, 438.214, 438.218, 438.224, 438.226, 438.228, 438.230, 438.236, 438.240, and 438.242 in so far as these regulations are applicable.			
	The State seeks a waiver of section 1902(a)(4) of the Act, to waive one of more of these regulatory requirements for its PIHP program. Please identify each regulatory requirement waived, the managed care program(s) to which the waiver will apply, and the State's alternative requirement.			
	The CMS Regional Office has reviewed and approved the MCO, PIHP, or PAHP contracts for compliance with the provisions of section 1932(c)(1)(A)(iii)-(iv) of the Act and 42 CFR 438.202, 438.204, 438.210, 438.214, 438.218, 438.224, 438.226, 438.228, 438.230, 438.236, 438.240, and 438.242 and these contracts are effective for the period to			

Submission of contract to CMS Regional Office for approval is pending approval by the State's Attorney General's Office to assure compliance with State rules and laws.

- X Section 1932(c)(1)(A)(iii)-(iv) of the Act and 42 CFR 438.202 requires that each State Medicaid agency that contracts with MCOs and PIHPs submit to CMS a written strategy for assessing and improving the quality of managed care services offered by all MCOs and PIHPs. The State assures CMS that this quality strategy was submitted to the CMS Regional Office on the date of submission of this waiver request.
- X The State assures CMS that it complies with section 1932(c)(2) of the Act and 42 CFR 438 Subpart E, to arrange for an annual, independent, **external quality review** of the outcomes and timeliness of, and access to the services delivered under each MCO/PIHP contract. Note: EQR for PIHPs is required beginning March 2004. Please provide the information below (modify chart as necessary):

		Activities Conducted		
_	Name of		Mandatory	Optional
Program	Organization	EQR study	Activities	Activities
MCO				
	SEE BELOW			
PIHP				

As of May 24, 2004, the Division of Medical Assistance is in the process of completing a request for proposal to contract with an EQRO beginning January 1, 2005. The Division's current contract for EQRO activities for the State's HMO program will end during the 4<sup>th</sup> quarter of 2004, and the new contract will cover EQR for both the HMO program and the Piedmont PIHP. The activities for inclusion in the RFP are the annual EQR for Piedmont and the HMO, a quarterly and annual financial audit for the HMO, and encounter data validation for the HMO in 2005, and for Piedmont in 2006, with ongoing encounter data validation to occur for each Plan during alternating years. The initial EQR for Piedmont will address the Plan's Quality Improvement system and their ability to perform quality improvement projects and maintain demonstrable improvement. Piedmont will report to DMA a set of performance measures and results of performance improvement projects annually that will be used by the EQRO to assess the Plan's Quality system and will be used as a baseline for the development of performance benchmarks.

#### 2. Assurances For PAHP program.

N/A	The State assures CMS that it complies with section 1932(c)(1)(A)(iii)-(iv) of the Act and 42 CFR 438.210, 438.214, 438.218, 438.224, 438.226, 438.228, 438.230 and 438.236, in so far as these regulations are applicable.			
	The State seeks a waiver of section 1902(a)(4) of the Act, to waive one of more of these regulatory requirements for its PAHP program. Please identify each regulatory requirement waived, the managed care program(s) to which the waiver will apply, and the State's alternative requirement.			
	The CMS Regional Office has reviewed and approved the PAHP contracts for compliance with the provisions of section 1932(c) (1)(A)(iii)-(iv) of the Act and 42 CFR 438.210, 438.214, 438.218, 438.224, 438.226, 438.228, 438.230 and 438.236, and these contracts are effective for the period to			
have a	tails for PCCM program. The State must assure that Waiver Program enrollees access to medically necessary services of adequate quality. Please note below the gies the State uses to assure quality of care in the PCCM program.			

N/A

a	The State has developed a set of overall quality <b>improvement guidelines</b> for its PCCM program. Please attach.			
b	<b>State Intervention</b> : If a problem is identified regarding the quality of services received, the State will intervene as indicated below. Please check which methods the State will use to address any suspected or identified problems.			
	1 Provide education and informal mailings to beneficiaries and PCCMs;			
	2 Initiate telephone and/or mail inquiries and follow-up;			
	3 Request PCCM's response to identified problems;			
	4 Refer to program staff for further investigation;			
	5 Send warning letters to PCCMs;			
	6 Refer to State's medical staff for investigation;			
	7 Institute corrective action plans and follow-up;			
	8 Change an enrollee's PCCM;			
	9 Institute a restriction on the types of enrollees;			
	10 Further limit the number of assignments;			
	11 Ban new assignments;			
	12 Transfer some or all assignments to different PCCMs;			
	13 Suspend or terminate PCCM agreement;			
	14 Suspend or terminate as Medicaid providers; and			
	15 Other (explain):			
c	<b>Selection and Retention of Providers</b> : This section provides the State the opportunity to describe any requirements, policies or procedures it has in place to allow for the review and documentation of qualifications and other relevant information pertaining to a provider who seeks a contract with the State or PCCM administrator as a PCCM. This section is required if the State has applied for a 1915(b)(4) waiver that will be applicable to the PCCM program.			

	apply)	:
	1	Has a documented process for selection and retention of PCCMs (please submit a copy of that documentation).
	2	Has an initial credentialing process for PCCMs that is based on a written application and site visits as appropriate, as well as primary source verification of licensure, disciplinary status, and eligibility for payment under Medicaid.
	3	Has a recredentialing process for PCCMs that is accomplished within the time frame set by the State and through a process that updates information obtained through the following (check all that apply):
		A Initial credentialing
		B Performance measures, including those obtained through the following (check all that apply):
		<ul><li>The utilization management system.</li><li>The complaint and appeals system.</li><li>Enrollee surveys.</li><li>Other (Please describe).</li></ul>
	4	Uses formal selection and retention criteria that do not discriminate against particular providers such as those who serve high risk populations or specialize in conditions that require costly treatment.
	5	Has an initial and recredentialing process for PCCMs other than individual practitioners (e.g., rural health clinics, federally qualified health centers) to ensure that they are and remain in compliance with any Federal or State requirements (e.g., licensure).
	6	Notifies licensing and/or disciplinary bodies or other appropriate authorities when suspensions or terminations of PCCMs take place because of quality deficiencies.
	7	Other (please describe).
d	Other	quality standards (please describe):

Please check any processes or procedures listed below that the State uses in the process of selecting and retaining PCCMs. The State (please check all that

# **Section A: Program Description**

# **Part IV: Program Operations**

## A. Marketing

Marketing includes indirect MCO/PIHP/PAHP or PCCM administrator marketing (e.g., radio and TV advertising for the MCO/PIHP/PAHP or PCCM in general) and direct MCO/PIHP/PAHP or PCCM marketing (e.g., direct mail to Medicaid beneficiaries).

## **NOTE:** Marketing activities are not applicable due to a sole source to one PIHP.

1.	Assurance	<u>es</u>
		ate assures CMS that it complies with section 1932(d)(2) of the Act and 42 38.104 Marketing activities; in so far as these regulations are applicable.
		The State seeks a waiver of section 1902(a)(4) of the Act, to waive one or more of these regulatory requirements for PIHP or PAHP programs. Please identify each regulatory requirement waived, the managed care program(s) to which the waiver will apply, and the State's alternative requirement.
	PCCM Act an	MS Regional Office has reviewed and approved the MCO, PIHP, PAHP, or I contracts for compliance with the provisions of section 1932(d)(2) of the d 42 CFR 438.104 Marketing activities and these contracts are effective for itod to
2.	<b>Details</b>	
a.	Scope of M	<b>farketing</b>
	1	The State does not permit direct or indirect MCO/PIHP/PAHP or PCCM marketing.
	2	The State permits indirect MCO/PIHP/PAHP or PCCM marketing (e.g., radio and TV advertising for the MCO/PIHP/PAHP or PCCM in general). Please list types of indirect marketing permitted.
	3	The State permits direct MCO/PIHP/PAHP or PCCM marketing (e.g.,
		direct mail to Medicaid beneficiaries). Please list types of direct marketing permitted.

b. **Description**. Please describe the State's procedures regarding direct and indirect marketing by answering the following questions, if applicable.

The State prohibits or limits MCOs/PIHPs/PAHPs from offering gifts or other incentives to potential enrollees. Please explain any limitation or prohibition and how the State monitors this. 2.\_\_\_ The State permits MCOs/PIHPs/PAHPs and PCCMs to pay their marketing representatives based on the number of new Medicaid enrollees he/she recruited into the plan. Please explain how the State monitors marketing to ensure it is not coercive or fraudulent: 3.\_\_\_ The State requires MCO/PIHP/PAHP and PCCM to translate marketing materials into the languages listed below (If the State does not translate or require the translation of marketing materials, please explain): The State has chosen these languages because (check any that apply): The languages comprise all prevalent languages in the i.\_\_\_ MCO/PIHP/PAHP/PCCM service area. Please describe the methodology for determining prevalent languages. The languages comprise all languages in the MCO/PIHP/PAHP/PCCM service area spoken by approximately \_\_\_\_ percent or more of the population. Other (please explain):

## **B.** Information to Potential Enrollees and Enrollees

1.	Assurances.
	I ADDUIT WITCOD

X	The State assures CMS that it complies with Federal Regulations found at section 1932(a)(5) of the Act and 42 CFR 438.10 Information requirements; in so far as these regulations are applicable.	
	The State seeks a waiver of section 1902(a)(4) of the Act, to waive one of more of these regulatory requirements for PIHPs and PAHPs. Please identify each regulatory requirement waived, the managed care program(s) to which the waiver will apply, and the State's alternative requirement.	
	The CMS Regional Office has reviewed and approved the MCO, PIHP, PAHP, or PCCM contracts for compliance with the provisions of section 1932(a)(5) of the Act and 42 CFR 438.10 Information requirements and these contracts are effective for the period to	

## 2. Details.

## a. Non-English Languages

X Potential enrollee and enrollee materials will be translated into the **prevalent** non-English languages listed below (If the State does not require written materials to be translated, please explain):

> The State defines prevalent non-English languages as: (check any that apply):

- The languages spoken by significant number of potential enrollees and enrollees. Please explain how the State defines "significant."
- 2. **X** The languages spoken by approximately 5 percent or more of the potential enrollee/enrollee population.
- 3. Other (please explain):
- $\mathbf{X}$ Please describe how **oral translation** services are available to all potential enrollees and enrollees, regardless of language spoken.

Piedmont will make interpreter services available to individuals with limited English proficiency through contract with a telephone language line and will also contract with individual providers in the community for on-site interpretation. As a public MH/DD/SAS program, Piedmont is accustomed to making this service available to consumers on an as-needed basis.

X The State will have a **mechanism** in place to help enrollees and potential enrollees understand the managed care program. Please describe. (**Please see the discussion below in item b regarding "enrollees" and "potential enrollees.")** 

Under the wavier, the PIHP must inform the beneficiaries in writing of its policies before and at the time of enrollment. Through review of the results of Satisfaction Surveys, the State shall ensure that the enrollee orientation process for the waiver participants is conducted in a manner that is:

- Respectful
- Understandable &
- Affords enrollees with necessary support through the process

Piedmont has an office of Community Relations, which is responsible for coordinating education and outreach in the community, including agencies that serve special needs clients, advocates for special needs populations, special needs beneficiaries and their families. This office will develop a plan for community education which will include Access to Care, Appeals and Grievance, Consumer Rights, etc. Piedmont also has an office of Consumer Affairs. This office will be directed by an openly declared primary consumer and will work to develop and identify consumer leaders, encourage consumer led initiatives, and coordinate activities of part time paid advocates. The Director will serve as ombudsman and advocate for individual cases and assist consumers as requested with appeals and grievances. The Director will assist in the development of consumer-operated services and assist in activities which promote and support the empowerment of consumers.

### b. Potential Enrollee Information

Information i	s distributed to potential enrollees by:
$\mathbf{X}$	State
	contractor (please specify)
this if or PA	There are no potential enrollees in this program. (Check State automatically enrolls beneficiaries into a single PIHF

The State considers <u>potential enrollees individuals who are</u> <u>eligible to receive services</u> from the PIHP, by virtue of the fact that they are enrolled in Medicaid in one of the five participating counties, <u>but are not accessing services</u>. <u>Enrollees are eligible individuals who are accessing/receiving services</u>.

The State intends to mail out written notices to all new Medicaid recipients in the catchment area. The notices will contain basic information regarding the provision of all mh/dd/sa services through the PIHP, the process for accessing services, including emergency services, and contact information including access sites and telephone numbers. In addition, the PIHP will conduct outreach as described above in B.2. to assure that Medicaid recipients who need and want services are able to receive them.

### c. Enrollee Information

The State has designated the following as responsible for providing required information to enrollees:

(i) \_\_\_\_ the State
(ii) \_\_\_ State contractor (please specify):\_\_\_\_\_
(ii) X the MCO/PIHP/PAHP/PCCM

The PIHP shall provide each new Enrollee who requests services, within fourteen (14) days of the request for services, written information on the Medicaid waiver program. Written information must be available in the prevalent non-English languages found in the Piedmont catchment area. All new Enrollee material must be approved by DMA prior to its release, and shall include information specified in the contract between DMA and the PIHP.

## C. Enrollment and Disenrollment

1	Assurances.
1.	1 1 3 3 UI UII CC3.

X	The State assures CMS that it complies with section 1932(a)(4) of the Act and 42 CFR 438.56 Disenrollment; in so far as these regulations are applicable.	
	The State seeks a waiver of section 1902(a)(4) of the Act, to waive one or more of these regulatory requirements for PIHP or PAHP programs. Please identify each regulatory requirement waived, the managed care program(s) to which the waiver will apply, and the State's alternative requirement. (Please check this item if the State has requested a waiver of the choice of plan requirements in section A.I.C)	
	The CMS Regional Office has reviewed and approved the MCO, PIHP, PAHP, or PCCM contracts for compliance with the provisions of section 1932(a)(4) of the Act and 42 CFR 438.56 Disenrollment requirements and these contracts are effective for the period to	

- 2. <u>Details</u>. Please describe the State's enrollment process for MCOs/PIHPs/PAHP and PCCMs by checking the applicable items below.
- a. **X** Outreach. The State conducts outreach to inform potential enrollees, providers, and other interested parties of the managed care program. Please describe the outreach process, and specify any special efforts made to reach and provide information to special populations included in the waiver program:
  - The State will officially notify all potential enrollees by sending written communication to each Medicaid participant enrolled in Medicaid in one of the counties participating in the waiver.
  - The State Medicaid agency will notify providers prior to program implementation through Medicaid Bulletins and a provider workshop.
  - Consumers with questions on eligibility and enrollment will be directed to a toll free number for Piedmont's Access Unit. The Access unit will provide information and referral for benefits assessment as needed.
  - Piedmont's Community Relations Department will coordinate education and outreach activities. This office plans for community education, including Access to Care, Appeals and Grievances, Consumer Rights, etc. As directed by consumers and stakeholders, information regarding access to the system will be widely available and in a variety of media. Media include advertising in print media,

- radio/television announcements, brochures, yellow pages, internet web sites and links to / from other sites, translation into other languages must occur to ensure that the information is widely available.
- Piedmont will also have an Office of Consumer Affairs, directed by a primary consumer. This Office will also have wide participation in community forums in order to provide support for consumers and families during this transition.
- b. Administration of Enrollment Process.
  - X State staff conducts the enrollment process.

Since this waiver program will be sole-sourced to the Piedmont PIHP, the State will use its Medicaid Eligibility Information System (EIS) to identify and enroll persons covered by the waiver.

 The State contracts with an independent contractor(s) (i.e., enrollment
broker) to conduct the enrollment process and related activities.
The State assures CMS the enrollment broker contract meets the
independence and freedom from conflict of interest requirements
in section 1903(b) of the Act and 42 CFR 438.810.
Broker name:
Please list the functions that the contractor will perform:
choice counseling
enrollment
other (please describe):
 State allows MCO/PIHP/PAHP or PCCM to enroll beneficiaries. Please describe the process.

- c. **Enrollment.** The State has indicated which populations are mandatorily enrolled and which may enroll on a voluntary basis in Section A.I.E.
  - X This is a **new** program. Please describe the **implementation schedule** (e.g. implemented Statewide all at once; phased in by area; phased in by population, etc.):

The implementation plan calls for the program to be implemented across the five-county area for all eligibility categories listed in the waiver application on December 1, 2004. Changes are currently being made to the State's MMIS and Eligibility Information System to

	PIHP. At this time, the program will be restricted to the five-county area.
	This is an existing program that will be <b>expanded</b> during the renewal period. Please describe the <b>implementation schedule</b> (e.g. new population implemented Statewide all at once; phased in by area; phased in by population, etc.):
	If a potential enrollee <b>does not select</b> an MCO/PIHP/PAHP or PCCM within the given time frame, the potential enrollee will be <b>auto-assigned</b> or default assigned to a plan.
	N/A  i Potential enrollees will havedays/month(s) to choose a plan.  ii Please describe the auto-assignment process and/or algorithm. In the description please indicate the factors considered and whether or not the auto-assignment process assigns persons with special health care needs to an MCO/PIHP/PAHP/PCCM who is their current provider or who is capable of serving their particular needs.
X	The State automatically enrolls beneficiaries  on a mandatory basis into a single MCO, PIHP, or PAHP in a rural area (please also check item A.I.C.3)  X on a mandatory basis into a single PIHP or PAHP for which it has requested a waiver of the requirement of choice of plans (please also check item A.I.C.1)  on a voluntary basis into a single MCO, PIHP, or PAHP, and beneficiaries can opt out at any time. Please specify geographic areas where this occurs:
	The State provides <b>guaranteed eligibility</b> of months (maximum of 6 months permitted) for MCO/PCCM enrollees under the State plan.
	The State allows otherwise mandated beneficiaries to request <b>exemption</b> from enrollment in an MCO/PIHP/PAHP/PCCM. Please describe the circumstances under which a beneficiary would be eligible for exemption from enrollment. In addition, please describe the exemption process: The State does not exempt any enrollees from enrolling in the Plan. All Medicaid MH/DD/SA services will be provided through the single PIHP to Medicaid enrollees in the five-county area.
	The State <b>automatically re-enrolls</b> a beneficiary with the same PCCM or MCO/PIHP/PAHP if there is a loss of Medicaid eligibility of 2 months or less.

identify recipients to be enrolled and make capitated payments to the

d.	Disenroll	ment:
		The State allows enrollees to <b>disenroll</b> from/transfer between MCOs/PIHPs/PAHPs and PCCMs. Regardless of whether plan or State makes the determination, determination must be made no later than the first day of the second month following the month in which the enrollee or plan files the request. If determination is not made within this time frame, the request is deemed approved.  i Enrollee submits request to State.  ii Enrollee submits request to MCO/PIHP/PAHP/PCCM. The entity may approve the request, or refer it to the State. The entity may not disapprove the request.  iii Enrollee must seek redress through MCO/PIHP/PAHP/PCCM grievance procedure before determination will be made on disenrollment request.
	X	The State <b>does not permit disenrollment</b> from a single PIHP/PAHP (authority under 1902 (a)(4) authority must be requested), or from an MCO, PIHP, or PAHP in a rural area.
	N/A	The State has a <b>lock-in</b> period (i.e. requires continuous enrollment with MCO/PIHP/PAHP/PCCM) of months (up to 12 months permitted). If so, the State assures it meets the requirements of 42 CFR 438.56(c). Please describe the good cause reasons for which an enrollee may request disenrollment during the lock-in period (in addition to required good cause reasons of poor quality of care, lack of access to covered services, and lack of access to providers experienced in dealing with enrollee's health care needs):
	N/A	The State <b>does not have a lock-in</b> , and enrollees in MCOs/PIHPs/PAHPs and PCCMs are allowed to terminate or change their enrollment without cause at any time. The disenrollment/transfer is effective no later than the first day of the second month following the request.
		The State permits MCOs/PIHPs/PAHPs and PCCMs to request disenrollment of enrollees. Please check items below that apply:
		i MCO/PIHP/PAHP and PCCM can request reassignment of an enrollee for the following reasons:
		ii The State reviews and approves all MCO/PIHP/PAHP/PCCM-initiated requests for enrollee transfers or disenrollments.
		iii If the reassignment is approved, the State notifies the enrollee in a direct and timely manner of the desire of the

MCO/PIHP/PAHP/PCCM to remove the enrollee from its membership or from the PCCM's caseload.

iv.\_\_\_ The enrollee remains an enrollee of the MCO/PIHP/PAHP/PCCM until another MCO/PIHP/PAHP/PCCM is chosen or assigned.

### **Enrollee rights.** D.

# 1. Assurances.

X	The State assures CMS that it complies with section 1932(a)(5)(B)(ii) of the Act and 42 CFR 438 Subpart C Enrollee Rights and Protections.
	The State seeks a waiver of section 1902(a)(4) of the Act, to waive one or more of these regulatory requirements for PIHP or PAHP programs.  Please identify each regulatory requirement waived, the managed care program(s) to which the waiver will apply, and the State's alternative requirement.
	The CMS Regional Office has reviewed and approved the MCO, PIHP, PAHP, or PCCM contracts for compliance with the provisions of section 1932(a)(5)(B)(ii) of the Act and 42 CFR Subpart C Enrollee Rights and Protections, and these contracts are effective for the period to
X	The State assures CMS it will satisfy all HIPAA Privacy standards as contained in the HIPAA rules found at 45 CFR Parts 160 and 164.

# **E.** Grievance System

- 1. <u>Assurances for All Programs</u>. States, MCOs, PIHPs, PAHPs, and States in PCCM programs are required to provide Medicaid enrollees with access to the State fair hearing process as required under 42 CFR 431 Subpart E, including:
  - a. informing Medicaid enrollees about their fair hearing rights in a manner that assures notice at the time of an action,
  - b. ensuring that enrollees may request continuation of benefits during a course of treatment during an appeal or reinstatement of services if State takes action without the advance notice and as required in accordance with State Policy consistent with fair hearings. The State must also inform enrollees of the procedures by which benefits can be continued for reinstated, and
  - c. other requirements for fair hearings found in 42 CFR 431, Subpart E.
- The State assures CMS that it complies with Federal Regulations found at 42 CFR 431 Subpart E.
   Please describe any special processes that the State has for persons with special needs.
- 2. <u>Assurances For MCO or PIHP programs</u>. MCOs/PIHPs are required to have an internal grievance system that allows an enrollee or a provider on behalf of an enrollee to challenge the denial of coverage of, or payment for services as required by section 1932(b)(4) of the Act and 42 CFR 438 Subpart H.
- X The State assures CMS that it complies with section 1932(b)(4) of the Act and 42 CFR 438 Subpart F Grievance System, in so far as these regulations are applicable.

  The State seeks a waiver of section 1902(a)(4) of the Act, to waive one or

 The State seeks a warver of section 1702(a)(4) of the Act, to warve one of
more of these regulatory requirements for PIHPs. Please identify each
regulatory requirement waived and the State's alternative requirement.

 The CMS Regional Office has reviewed and approved the MCO or PIHP
contracts for compliance with the provisions of section 1932(b)(4) of the Act and
42 CFR 438 Subpart F Grievance System, and these contracts are effective for the
period to

### 3. Details for MCO or PIHP programs.

- a. Direct access to fair hearing.
  - X The State **requires** enrollees to **exhaust** the MCO or PIHP grievance and appeal process before enrollees may request a State fair hearing.

	The State <b>does not require</b> enrollees to <b>exhaust</b> the MCO or PIHP grievance and appeal process before enrollees may request a State fair hearing.
b. <b>Timefram</b>	OS.
X	The State's timeframe within which an enrollee, or provider on behalf of an enrollee, must file an <b>appeal</b> is <b>30</b> days (between 20 and 90).
X	The State's timeframe within which an enrollee must file a <b>grievance</b> is <b>30</b> days (may not exceed 90).
option, may of hearing process for provides for provides for provides for a fraguest	enal grievance systems for PCCM and PAHP programs. States, at their perate a PCCM and/or PAHP grievance procedure (distinct from the fair ss) administered by the State agency or the PCCM and/or PAHP that prompt resolution of issues. These grievance procedures are strictly may not interfere with a PCCM, or PAHP enrollee's freedom to make a fair hearing or a PCCM or PAHP enrollee's direct access to a fair hearing in oliving terminations, reductions, and suspensions of already authorized ered services.  These grievance procedure for its PCCM and/or PAHP program terized by the following (please check any of the following optional)
	lures that apply to the optional PCCM/PAHP grievance procedure):
	The grievance procedures is operated by: the State the State's contractor. Please identify: the PCCM the PAHP.
	Please provide definitions the State employs for the PCCM and/or PAHP grievance system (e.g. grievance, appeals)
	Has a grievance committee or staff who review and resolve grievances. Please describe if the State has any specific committee or staff composition or if this is a fiscal agent, enrollment broker, or PCCM administrator function.
	Reviews requests for reconsideration of initial decisions not to provide or pay for a service.
	Specifies a time frame from the date of action for the enrollee to file a grievance, which is:

 grievances. Specify the time period set:
 Establishes and maintains an expedited grievance review process for the following reasons: Specify the time frame set by the State for this process
 Permits enrollees to appear before State PCCM/ PAHP personnel responsible for resolving the grievance.
 Notifies the enrollee in writing of the grievance decision and further opportunities for appeal, as well as the procedures available to challenge or appeal the decision.
 Other (please explain):

## F. Program Integrity

## 1. Assurances.

- X The State assures CMS that it complies with section 1932(d)(1) of the Act and 42 CFR 438.610 Prohibited Affiliations with Individuals Barred by Federal Agencies. The State assures that it prohibits an MCO, PCCM, PIHP, or PAHP from knowingly having a relationship listed below with:
  - (1) An individual who is debarred, suspended, or otherwise excluded from participating in procurement activities under the Federal Acquisition Regulation or from participating in nonprocurement activities under regulations issued under Executive Order No. 12549 or under guidelines implementing Executive Order No. 12549, or
  - (2) An individual who is an affiliate, as defined in the Federal Acquisition Regulation, of a person described above.

The prohibited relationships are:

- (1) A director, officer, or partner of the MCO, PCCM, PIHP, or PAHP;
- (2) A person with beneficial ownership of five percent or more of the MCO's, PCCM's, PIHP's, or PAHP's equity;
- (3) A person with an employment, consulting or other arrangement with the MCO, PCCM, PIHP, or PAHP for the provision of items and services that are significant and material to the MCO's, PCCM's, PIHP's, or PAHP's obligations under its contract with the State.
- X The State assures that it complies with section 1902(p)(2) and 42 CFR 431.55, which require section 1915(b) waiver programs to exclude entities that:
  - 1) Could be excluded under section 1128(b)(8) of the Act as being controlled by a sanctioned individual;
  - 2) Has a substantial contractual relationship (direct or indirect) with an individual convicted of certain crimes described in section 1128(b)(8)(B) of the Act:
  - 3) Employs or contracts directly or indirectly with an individual or entity that is
    - a. precluded from furnishing health care, utilization review, medical social services, or administrative services pursuant to section 1128 or 1128A of the Act, or
    - b. could be excluded under 1128(b)(8) as being controlled by a sanctioned individual.

## 2. Assurances For MCO or PIHP programs

- X The State assures CMS that it complies with section 1932(d)(1) of the Act and 42 CFR 438.608 Program Integrity Requirements, in so far as these regulations are applicable.
- X State payments to an MCO or PIHP are based on data submitted by the MCO or PIHP. If so, the State assures CMS that it is in compliance with 42 CFR 438.604

Data that must be Certified, and 42 CFR 438.606 Source, Content, Timing of Certification.
The State seeks a waiver of section 1902(a)(4) of the Act, to waive one or more of these regulatory requirements for MCOs or PIHPs. Please identify each regulatory requirement waived and the State's alternative requirement.
 The CMS Regional Office has reviewed and approved the MCO or PIHP contracts for compliance with the provisions of section 1932(d)(1) of the Act and 42 CFR 438.604 Data that must be Certified; 438.606 Source, Content, Timing of Certification; and 438.608 Program Integrity Requirements. These contracts are effective for the period to

# **Section B: Monitoring Plan**

Per section 1915(b) of the Act and 42 CFR 431.55, States must assure that 1915(b) waiver programs do not substantially impair access to services of adequate quality where medically necessary. To assure this, States must actively monitor the major components of their waiver program described in Part I of the waiver preprint:

Program Impact (Choice, Marketing, Enrollment/Disenrollment, Program

Integrity, Information to Beneficiaries, Grievance Systems)

Access (Timely Access, PCP Capacity, Specialty Capacity,

Coordination and Continuity of Care)

Quality (Coverage and Authorization, Provider Selection, Quality

Assessment and Performance Improvement, PCCM

Quality)

For each of the programs authorized under this waiver, this Part identifies how the State will monitor the major areas within Program Impact, Access, and Quality. It acknowledges that a given monitoring strategy may yield information about more than one component of the program. For instance, consumer surveys may provide data about timely access to services as well as measure ease of understanding of required enrollee information. As a result, this Part of the waiver preprint is arranged in two sections. The first is a chart that summarizes the strategies used to monitor the major areas of the waiver. The second is a detailed description of each strategy.

MCO and PIHP programs. The Medicaid Managed Care Regulations in 42 CFR Part 438 put forth clear expectations on how access and quality must be assured in capitated programs. Subpart D of the regulation lays out requirements for MCOs and PIHPs, and stipulates they be included in the contract between the State and plan. However, the regulations also make clear that the State itself must actively oversee and ensure plans comply with contract and regulatory requirements (see 42 CFR 438.66, 438.202, and 438.726). The State must have a quality strategy in which certain monitoring strategies are required: network adequacy assurances, performance measures, review of MCO/PIHP QAPI programs, and annual external quality review. States may also identify additional monitoring strategies they deem most appropriate for their programs.

For MCO and PIHP programs, a State must check the applicable monitoring strategies in Section II below, but may attach and reference sections of their quality strategy to provide details. If the quality strategy does not provide the level of detail required below, (e.g. frequency of monitoring or responsible personnel), the State may still attach the quality strategy, but must supplement it to be sure all the required detail is provided.

<u>PAHP programs</u>. The Medicaid Managed Care regulations in 42 CFR 438 require the State to establish certain access and quality standards for PAHP programs, including plan assurances on network adequacy. States are not required to have a written quality

strategy for PAHP programs. However, States must still actively oversee and monitor PAHP programs (see 42 CFR 438.66 and 438.202(c)).

<u>PCCM programs</u>. The Medicaid Managed Care regulations in 42 CFR Part 438 establishes certain beneficiary protections for PCCM programs that correspond to the waiver areas under "Program Impact." However, generally the regulations do not stipulate access or quality standards for PCCM programs. State must assure access and quality in PCCM waiver programs, but have the flexibility to determine how to do so and which monitoring strategies to use.

## I. Summary chart

States should use the chart on the next page to summarize the strategies used to monitor major areas of the waiver program. If this waiver authorizes multiple programs, the State may use a single chart for all programs or replicate the chart and fill out a separate one for each program. If using one chart for multiple programs, the State should enter the program acronyms (MCO, PIHP, etc.) in the relevant box.

	Program Impact						Access		Quality			
Strategy	Choice	Marketing	Enroll Disenroll	Program .Integrity	Information	Grievance	Timely Access	PCP/Specialist Capacity	Coordination Continuity	Coverage Authorization	Provider Selection	Quality of Care
Accreditation for Deeming												
Accreditation for Participation												
Consumer Self- Report data	X				X	X	X				X	X
Data Analysis (non-claims)			X			X	X	X		X		X
Enrollee Hotlines	X		X		X	X	X		X	X	X	X
Focused Studies												
Geographic mapping	X							X			X	
Independent Assessment												
Measure any Disparities by Racial or Ethnic Groups			X									
Network Adequacy Assurance by	X		X					X			X	

				Progran	n Impact					Access			Quality	
Strategy		Choice	Marketing	Enroll Disenroll	Program .Integrity	Information		Grievance	Timely Access	PCP/Specialist Capacity	Coordination Continuity	Coverage Authorization	Provider Selection	Quality of Care
Plan														
Ombudsman														
On-Site Review	X		X	X	X	X	X		$\mathbf{X}$	X	X	X	X	X
Performance Improvement Projects					X									X
Performance Measures				X			X		X	X	X	X		X
Periodic Comparison of # of Providers	X									X			X	
Profile Utilization by Provider Caseload														
Provider Self- Report Data						X								
Test 24/7 PCP Availability														
Utilization Review				X					X					X
Other: (describe)														

#### II. **Monitoring Strategies**

Please check each of the monitoring strategies or functions below used by the State. A number of common strategies are listed below, but the State should identify any others it uses. If federal regulations require a given strategy, this is indicated just after the name of the strategy. If the State does not use a required strategy, it must explain why.

For each strategy, the State must provide the following information:

- Applicable programs (if this waiver authorizes more than one type of managed care program)
- Personnel responsible (e.g. State Medicaid, other State agency, delegated to plan, EQR, other contractor)
- Detailed description of strategy
- Frequency of use
- How it yields information about the area(s) being monitored

a	Accreditation for Deeming (i.e. the State deems compliance with certain
	access, structure/operation, or quality requirements for entities that are
	accredited)
	NCQA
	JCAHO
	AAAHC
	Other (please describe)
b	Accreditation for Participation (i.e. as prerequisite to be Medicaid plan)
	NCQA
	JCAHO
	AAAHC
	Other (please describe)
c <b>X</b>	Consumer Self-Report data
	_X CAHPS (please identify which one(s))
	State-developed survey
	Disenrollment survey
	Consumer/beneficiary focus groups

The PIHP will be required by contract to complete an annual ECHO survey or other standardized consumer satisfaction survey approved by the Division for adults and children as part of the statistical reporting requirements contained in the contract. The survey will measure consumer perception of the PHIP's performance in the areas of access and timeliness of services and quality of care.

d. X Data Analysis (non-claims)

## **X** Denials of referral requests

The PHIP will report to the Division annually the number and percentage of visits for services (ER, consulting specialists, ancillary) obtained but not authorized by the PIHP. The PIHP maintains Grievance Procedures as described in Appendix VII of the contract, which include timely written notification of referral denials to the enrollee and appeal rights. The PIHP maintains a record of encounters on the telephone access line to include the date of the call, type of the call, and disposition. The Division, by contract, shall have the right to review these records and may require the PIHP to implement a corrective action plan if needed.

	Disenrollment requests by enrollee
	From plan
	From PCP within plan
X	Grievances and appeals data
	PCP termination rates and reasons
	Other (please describe)

The PIHP will maintain records of grievances and appeals within its internal global CQI program. The PIHP will also submit quarterly reports to the Division on the number, type and resolution of complaints, grievances, and appeals. The Division will review these reports to identify potential areas of concern in plan performance and will require corrective action plans as needed. There is no option for disenrollment from the PIHP.

## **e.** X Enrollee Hotlines operated by State

The Division of Medical Assistance Managed Care section staff operates a customer hotline to address recipient coverage questions and requests for assistance. The PIHP will operate a customer service line 24/7 to address enrollee needs and concerns.

f	Focused Studies (detailed investigations of certain aspects of clinical or
	non-clinical services at a point in time, to answer defined
	questions. Focused studies differ from performance improvement
	projects in that they do not require demonstrable and sustained
	improvement in significant aspects of clinical care and non-clinical
	service).

g. X Geographic mapping of provider network

The PIHP will maintain geographic mapping of the provider network for the Division's review during site visits.

h. X Independent Assessment of program impact, access, quality, and cost-effectiveness

The State will arrange for an Independent Assessment as required by CMS.

- i. X Measurement of any disparities by racial or ethnic groups
- j. **X** Network adequacy assurance submitted by plan [**Required** for MCO/PIHP/PAHP]

Per Section 6.4 Accessibility of Services of the Contract, the PIHP is required to establish and maintain appropriate provider networks. Additional contract mandates require the PIHP to establish policies and procedures to monitor the adequacy, accessibility, and availability of its provider network to meet the needs of Enrollees. The PIHP shall conduct an analysis of its provider network to demonstrate an appropriate number, mix, and geographic distribution of providers, including geographic access of its memberships to practitioners and facilities. The analysis will be reviewed by the Division at the beginning of the contract; at any time there has been a significant change in the PIHP's operations that would affect adequate capacity and services, including changes in services, benefits, geographic service areas or payments or enrollment of a new population in the PIHP; and annually thereafter during annual site visits. Whenever network gaps are noted, the PIHP shall submit to the Division a network development strategy or plan as well as reports to the Division on the implementation of the plan or strategy.

k. \_\_\_\_ Ombudsman

### 1. X On-site review

The Division of Medical Assistance and the Division of Mental Health/Developmental Disabilities/Substance Abuse Services will conduct annual on-site reviews to evaluate compliance with the terms of the Contract, compliance with State and Federal Medicaid requirements, the PIHP's compliance with NC G.S. 122C-112.1, and implementation of the PIHP's local business plan. The review will consist of both interviews and documentation review. Any compliance issues found on review will require the submission of a corrective action plan. The Division and the Division of Mental Health/Substance Abuse will approve and monitor any corrective action plan.

m. X Performance Improvement projects [Required for MCO/PIHP]

X Clinical

X Non-clinical

In the Contract, Appendix VI describes the performance improvement projects required for each contract year. The first year of the Contract, the PIHP will plan and implement one non-clinical and one clinical performance improvement project. The non-clinical project for the first year will be the development and implementation of an effective data system to report encounter data to the Division. During year two of the Contract, the PIHP must plan and implement an additional

performance improvement project for a total of three. For year three of the Contract, the PIHP must plan and implement an additional performance improvement project for a total of four. The project topics will be determined jointly by the Division and the PIHP from the clinical and non-clinical focus areas listed in Appendix VI of the contract. Baselines will be established the first year of each project and the PIHP will set benchmarks for each project based on currently accepted standards, past performance data, or available national data. Full documentation to include the project title, planning and evaluation, supporting data and interventions will be reported to the Division no later than July 31<sup>st</sup> of each contract year.

n. X Performance measures [Required for MCO/PIHP]

Process
Health status/outcomes
Access/availability of care
Use of services/utilization
Health plan stability/financial/cost of care
Health plan/provider characteristics
Beneficiary characteristics

The Division and the PIHP will determine jointly the focus areas for all performance improvement projects. The topics listed above are included in the Contract as choices for focus areas and are listed in Appendix VI of the Contract.

o. X Periodic comparison of number and types of Medicaid providers before and after waiver

The Division will compare the PIHP provider network numbers and types on an annual basis using results from the PIHP reported Network Capacity measure as required in Appendix V of the Contract.

ı cquı	i ca ili rippciit	na v of the confidet.
p	Profil	e utilization by provider caseload (looking for outliers)
q. <b>X</b>	Provider Self	-report data
	$\mathbf{X}$	Survey of providers

Included in the annual statistical reporting, the PIHP must conduct an annual Provider Satisfaction Survey to include the provider's self-reported satisfaction with the PIHP's performance in the areas of claims submissions, timeliness of payments, assistance from PIHP and communication with the PIHP. The survey will be developed by the PIHP and approved for use by the Division. The survey will be reported to the Division annually as required in Appendix V of the contract.

r. \_\_\_\_\_ Test 24 hours/7 days a week PCP availability

Focus groups

s. X Utilization review (e.g. ER, non-authorized specialist requests)

The PIHP will monitor utilization through its global CQI committee by reviewing data reports on utilization as well as monitoring enrollee calls coming into the service center. The Division requires annual statistical reporting of utilization measures listed in Appendix V of the Contract to include the following: Mental Health Utilization-Inpatient Discharges and Length of Stay; Percentage of Members Receiving Inpatient, Day/Night Care, Ambulatory and Other Support Services; Chemical Dependency Utilization-Inpatient Discharges and Average Length of Stay; Chemical Dependency Utilization-Percentage of Members receiving Inpatient, Day/Night Care, Ambulatory and Support Services, Identification of Alcohol and Other Drug Services; and Utilization Management of the Provision of High Use Services. Each of these measures is described in Appendix V of the contract. The reports will be due no later June 30<sup>th</sup> of each contract year. The PIHP will use all applicable HEDIS technical specifications pertaining to the Medicaid population. The measurement year will be January 1st-December 31st of each Contract year with the exception of year one of the contract. The PIHP is projected to be operational beginning December 1, 2004; therefore the initial measurement period will be December 1, 2004-March 31, 2005.

t. Other: (please describe)

# **Section C: Monitoring Results**

Section 1915(b) of the Act and 42 CFR 431.55 require that the State must document and maintain data regarding the effect of the waiver on the accessibility and quality of services as well as the anticipated impact of the project on the State's Medicaid program. In Section B of this waiver preprint, the State describes how it will assure these requirements are met. For an initial waiver request, the State provides assurance in this Section C that it will report on the results of its monitoring plan when it submits its waiver renewal request. For a renewal request, the State provides evidence that waiver requirements were met for the most recent waiver period. Please use Section D to provide evidence of cost-effectiveness.

CMS uses a multi-pronged effort to monitor waiver programs, including rate and contract review, site visits, reviews of External Quality Review reports on MCOs/PIHPs, and reviews of Independent Assessments. CMS will use the results of these activities and reports along with this Section to evaluate whether the Program Impact, Access, and Quality requirements of the waiver were met.

X	This is an initial waiver request. The State assures that it will conduct the monitoring strategies described in Section B, and will provide the results in Section C of its waiver renewal request.
	This is a renewal request. The State provides below the results of monitoring strategies conducted during the previous waiver.

For each of the strategies checked in Section B of the previous waiver request, the State should:

- Confirm it was conducted as described in Section B of the previous waiver preprint. If it was not done as described, please explain why.
- Summarize the results or findings of each strategy. CMS may request detailed results as appropriate.
- **Identify problems** found, if any.
- Describe plan/provider-level corrective action, if any, that was taken. The State need not identify the provider/plan by name, but must provide the rest of the required information.
- Describe system-level program changes, if any, made as a result of monitoring

trategy identified in Section B:

findings.
Please replicate the template below for each st
Strategy:
Confirmation it was conducted as described:
Yes
No. Please explain:
Summary of results:
Problems identified:
Corrective action (plan/provider level)
Program change (system-wide level)

# Section D – Cost-Effectiveness North Carolina Piedmont Waiver

Please follow the Instructions for Cost-Effectiveness (in the separate Instructions document) when filling out this section. Cost-effectiveness is one of the three elements required of a 1915(b) waiver. States must demonstrate that their waiver cost projections are reasonable and consistent with statute, regulation and guidance. The State must project waiver expenditures for the upcoming two-year waiver period, called Prospective Year 1 (P1) and Prospective Year 2 (P2). The State must then spend under that projection for the duration of the waiver. In order for CMS to renew a 1915(b) waiver, a State must demonstrate that the waiver was less than the projection during the retrospective two-year period.

A complete application includes the State completing the seven Appendices and the Section D. State Completion Section of the Preprint:

Appendix D1. Member Months

Appendix D2.S Services in the Actual Waiver Cost

Appendix D2.A Administration in the Actual Waiver Cost

Appendix D3. Actual Waiver Cost

Appendix D4. Adjustments in Projection

Appendix D5. Waiver Cost Projection

Appendix D6. RO Targets

Appendix D7. Summary Sheet

States should complete the Appendices first and then describe the Appendices in the State Completion Section of the Preprint. Each State should modify the spreadsheets to reflect their own program structure. Technical assistance is available through each State's CMS Regional Office.

# **Part I: State Completion Section**

### A. Assurances

- a. [Required] Through the submission of this waiver, the State assures CMS:
  - The fiscal staff in the Medicaid agency has reviewed these calculations for accuracy and attests to their correctness.
  - The State assures CMS that the actual waiver costs will be less than or equal to or the State's waiver cost projection.
  - Capitated rates will be set following the requirements of 42 CFR 438.6(c) and will be submitted to the CMS Regional Office for approval.
  - Capitated 1915(b)(3) services will be set in an actuarially sound manner based only on approved 1915(b)(3) services and their administration subject to CMS RO prior approval.
  - The State will monitor, on a regular basis, the cost-effectiveness of the waiver (for example, the State may compare the PMPM Actual

Waiver Cost from the CMS 64 to the approved Waiver Cost Projections). If changes are needed, the State will submit a prospective amendment modifying the Waiver Cost Projections.

- The State will submit quarterly actual member month enrollment statistics by MEG in conjunction with the State's submitted CMS-64 forms.
- b. Name of Medicaid Financial Officer making these assurances: \_\_\_\_
  - <u>Pat Jeter</u>
    Telephone Number: \_919 857 4150
- d. E-mail: pat.jeter@ncmail.net
- e. The State is choosing to report waiver expenditures based on \_X\_ date of payment.
  - \_\_\_ date of service within date of payment. The State understands the additional reporting requirements in the CMS-64 and has used the cost effectiveness spreadsheets designed specifically for reporting by date of service within day of payment. The State will submit an initial test upon the first renewal and then an initial and final test (for the preceding 4 years) upon the second renewal and thereafter.
- B. For Renewal Waivers only (not conversion)- Expedited or Comprehensive

**Test**—To provide information on the waiver program to determine whether the waiver will be subject to the Expedited or Comprehensive cost effectiveness test. *Note: All waivers, even those eligible for the Expedited test, are subject to further review at the discretion of CMS and OMB.* 

- a.\_\_\_ The State provides additional services under 1915(b)(3) authority.
- b.\_\_\_ The State makes enhanced payments to contractors or providers.
- **c. X** The State uses a sole-source procurement process to procure State Plan services under this waiver.
- d.\_\_\_\_ Enrollees in this waiver receive services under another 1915(b) waiver program that includes additional waiver services under 1915(b)(3) authority; enhanced payments to contractors or providers; or sole-source procurement processes to procure State Plan services. Note: do not mark this box if this is a waiver for transportation services and dental pre-paid ambulatory health plans (PAHPs) that has overlapping populations with another waiver meeting one of these three criteria. For transportation and dental waivers alone, States do not need to consider an overlapping population with another waiver containing additional services, enhanced payments, or sole source procurement as a trigger for the comprehensive waiver test. However, if the transportation services or dental PAHP waiver meets the criteria in a, b, or c for additional services, enhanced payments, or sole source procurement then the State should mark the appropriate box and process the waiver using the Comprehensive Test.

c.

If you marked any of the above, you must complete the entire preprint and your renewal waiver is subject to the Comprehensive Test. If you did not mark any of the above, your renewal waiver (not conversion or initial waiver) is subject to the Expedited Test:

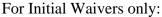
- Do not complete **Appendix D3**
- Attach the most recent waiver Schedule D, and the corresponding completed quarters of CMS-64.9 waiver and CMS-64.21U Waiver and CMS 64.10 Waiver forms, and
- Your waiver will not be reviewed by OMB at the discretion of CMS and OMB.

The following questions are to be completed in conjunction with the Worksheet Appendices. All narrative explanations should be included in the preprint. Where further clarification was needed, we have included additional information in the preprint.

C.	Capita	ated portion of the waiver only: Type of Capitated Contract
The re	esponse	to this question should be the same as in <b>A.I.b</b> .
	a	MCO
	b <b>. X</b>	PIHP
	c	PAHP
	d	Other (please explain):
D.		I portion of the waiver only: Reimbursement of PCCM Providers
		iver, providers are reimbursed on a fee-for-service basis. PCCMs are
reimb		r patient management in the following manner (please check and describe):
	a	Management fees are expected to be paid under this waiver. The
		management fees were calculated as follows.
		1 First Year: <u>\$</u> per member per month fee
		2 Second Year: \$ per member per month fee
		3 Third Year: \$ per member per month fee
		4 Fourth Year: \$ per member per month fee
	b	Enhanced fee for primary care services. Please explain which services
		will be affected by enhanced fees and how the amount of the enhancement
		was determined.
	c	Bonus payments from savings generated under the program are paid to
		case managers who control beneficiary utilization. Under <b>D.I.H.d.</b> , please
		describe the criteria the State will use for awarding the incentive
		payments, the method for calculating incentives/bonuses, and the
		monitoring the State will have in place to ensure that total payments to the
		providers do not exceed the Waiver Cost Projections (Appendix D5).
		Bonus payments and incentives for reducing utilization are limited to
		savings of State Plan service costs under the waiver. Please also describe
		how the State will ensure that utilization is not adversely affected due to
		incentives inherent in the bonus payments. The costs associated with any
		bonus arrangements must be accounted for in Appendix D3. Actual
		Waiver Cost. d Other reimbursement method/amount. \$
		Please explain the State's rationale for determining this method or amount.

## E. Appendix D1 – Member Months

Please mark all that apply.



- a. X Population in the base year data
  - 1. X Base year data is from the <u>same</u> population as to be included in the waiver.
  - 2. \_\_\_ Base year data is from a <u>comparable</u> population to the individuals to be included in the waiver. (Include a statement from an actuary or other explanation, which supports the conclusion that the populations are comparable.)
- b.\_\_\_ For an initial waiver, if the State estimates that not all eligible individuals will be enrolled in managed care (i.e., a percentage of individuals will not be enrolled because of changes in eligibility status and the length of the enrollment process) please note the adjustment here.
- c. X [Required] Explain the reason for any increase or decrease in member months projections from the base year or over time:
   Primary reason for change is due to the State's economic conditions and an aging population. Enrollment projections were developed consistent with expected changes in enrollment outlined in the State budget.
- d. X [Required] Explain any other variance in eligible member months from BY to P2: There are no other variances in the enrollment projections.
- e. X [Required] List the year(s) being used by the State as a base year July 1, 2001 through June 30, 2002 (SFY 2002). If multiple years are being used, please explain:
- f. X [Required] Specify whether the base year is a State fiscal year (SFY), Federal fiscal year (FFY), or other period **SFY2002**.
- g. X [Required] Explain if any base year data is not derived directly from the State's MMIS fee-for-service claims data: All base year data is derived from the State's MMIS.

### For Conversion or Renewal Waivers:

- a. [Required] Population in the base year and R1 and R2 data is the population under the waiver.
   b. For a renewal waiver, because of the timing of the waiver renewal
- b.\_\_\_\_ For a renewal waiver, because of the timing of the waiver renewal submittal, the State did not have a complete R2 to submit. Please ensure that the formulas correctly calculated the annualized trend rates. *Note: it is no longer acceptable to estimate enrollment or cost data for R2 of the previous waiver period.*
- c.\_\_\_ [Required] Explain the reason for any increase or decrease in member months projections from the base year or over time:

# F. Appendix D2.S - Services in Actual Waiver Cost

For Initial Waivers:

a. X [Required] Explain the exclusion of any services from the costeffectiveness analysis. For States with multiple waivers serving a single beneficiary, please document how all costs for waiver covered individuals taken into account.

All physical health acute services are excluded from this waiver costeffectiveness analysis. All mental health, substance abuse, and developmental disability services are included in this analysis for the beneficiaries covered under the waiver.

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a	[Required] Explain if different services are included in the Actual Waiver
	Cost from the previous period in <b>Appendix D3</b> than for the upcoming
	waiver period in <b>Appendix D5</b> . Explain the differences here and how the
	adjustments were made on <b>Appendix D5</b> :
b	[Required] Explain the exclusion of any services from the cost-
	effectiveness analysis. For States with multiple waivers serving a single
	beneficiary, please document how all costs for waiver covered individuals
	taken into account:

## G. Appendix D2.A - Administration in Actual Waiver Cost

[Required] The State allocated administrative costs between the Fee-for-service and managed care program depending upon the program structure. *Note: initial programs will enter only FFS costs in the BY. Renewal and Conversion waivers will enter all waiver and FFS administrative costs in the R1 and R2 or BY.* 

## For Initial Waivers:

a. For an initial waiver, please document the amount of savings that will be accrued in the State Plan services. Savings under the waiver must be great enough to pay for the waiver administration costs in addition to those costs in FFS. Please state the aggregate budgeted amount projected to be spent on each additional service in the upcoming waiver period in the chart below. **Appendix D5** should reflect any savings to be accrued as well as any additional administration expected. The savings should at least offset the administration.

The State has included the costs of the additional administrative services under this waiver program. These costs will be funded through savings generated from effective management of State Plan Services. The justification for these savings is

given in Section I. of this application. The administrative adjustment as well as trend is reflected in Appendix D5.

**Chart: Initial Waiver Additional Administration Expenses** 

Additional Administration Expense	Savings projected in State Plan Services	Inflatio n Projecte	Amount projected to be spent in Prospective Period
(Service Example: Actuary, Independent Assessment, EQRO, Enrollment Broker- See attached documentation for justification of savings.)	\$54,264 savings or .03 PMPM	9.97% or \$5,411	\$59,675 or .03 PMPM P1 \$62,488 or .03 PMPM P2
Actuary		6.4%	\$250,000 or \$0.38 PMPM P1 \$0.40 PMPM P2
EQRO		6.4%	\$100,000 or \$0.15 PMPM P1 \$0.16 PMPM P2
Independent Assessment		6.4%	\$50,000 or \$0.08 PMPM P1 \$0.09 PMPM P2
Total	Inpatient and residential savings are anticipated to be \$950,000 in P1. These savings will cover the additional admin expenses.  These savings are reflected on D5.		\$0.61 PMPM P1 \$0.65 PMPM P2 This equates to a 10.2% increase to Projected P1 admin expenses. These additional expenses are reflected on D5.

The allocation method for either initial or renewal waivers is explained below:

- a.\_\_\_ The State allocates the administrative costs to the managed care program based upon the number of waiver enrollees as a percentage of total Medicaid enrollees. *Note: this is appropriate for MCO/PCCM programs.*
- b. X The State allocates administrative costs based upon the program cost as a percentage of the total Medicaid budget. It would not be appropriate to allocate the administrative cost of a mental health program based upon the percentage of enrollees enrolled. *Note: this is appropriate for statewide PIHP/PAHP programs*.

The State allocated administrative costs to this waiver using the following calculation.

Total Medicaid FFS Expenditures in SFY 2002: \$6,816,834,017

State Administrative Expenditures from CMS 64.10: \$294,552,701

Admin Expenses not accepted for Piedmont BH Program: \$10,449,442

State Admin for allocation to Piedmont BH Program: \$284,103,259
Total Expenditures for SFY 2002: \$7,111,387,643

Admin % = (State Admin)/Total Expenditures: 4.00% Piedmont Base Expenditures for SFY 2002: \$80,523,389 Allocated Admin for Piedmont (4.00% \* \$81M): \$3,216,947

c.\_\_\_ Other (Please explain).

## H. Appendix D3 – Actual Waiver Cost

The State is requesting a 1915(b)(3) waiver in **Section A.I.A.1.c** and will be providing non-state plan medical services. The State will be spending a portion of its waiver savings for additional services under the waiver.

For an initial waiver, in the chart below, please document the amount of savings that will be accrued in the State Plan services. The amount of savings that will be spent on 1915(b)(3) services must be reflected on **Column T of Appendix D5** in the initial spreadsheet Appendices. Please include a justification of the amount of savings expected and the cost of the 1915(b)(3) services. Please state the aggregate budgeted amount projected to be spent on each additional service in the upcoming waiver period in the chart below. This amount should be reflected in the State's Waiver Cost Projection for P1 and P2 on **Column W in Appendix D5**.

Chart: Initial Waiver State Specific 1915(b)(3) Service Expenses and Projections

1915(b)(3) Service	Savings projected in State Plan Services	Inflation projected	Amount projected to be spent in Prospective Period
(Service Example: 1915(b)(3) step-down nursing care	\$54,264 savings or .03 PMPM	9.97% or \$5,411	\$59,675 or .03 PMPM P1
services financed from savings from inpatient hospital care.		, ,	\$62,488 or .03 PMPM P2
See attached documentation for justification of savings.)			
yer grandy content of an inigati			
Total			
	(PMPM in Appendix D5 Column T x projected member months should correspond)		(PMPM in Appendix D5 Column W x projected member months should correspond)

For a renewal or conversion waiver, in the chart below, please state the actual amount spent on each 1915(b)(3) service in the retrospective waiver period. This amount must be built into the State's Actual Waiver Cost for R1 and R2 (BY for Conversion) on **Column H in Appendix D3**. Please

state the aggregate amount of 1915(b)(3) savings budgeted for each additional service in the upcoming waiver period in the chart below. This amount must be built into the State's Waiver Cost Projection for P1 and P2 on **Column W in Appendix D5**.

Chart: Renewal/Conversion Waiver State Specific 1915(b)(3) Service Expenses and Projections

1915(b)(3) Service	Amount Spent in Retrospective Period	Inflation projected	Amount projected to be spent in Prospective Period
(Service Example: 1915(b)(3) step-down nursing care services financed from savings from inpatient hospital care. See attached documentation for justification of savings.)	\$1,751,500 or \$.97 PMPM R1 \$1,959,150 or \$1.04 PMPM R2 or BY in Conversion	8.6% or \$169,245	\$2,128,395 or 1.07 PMPM in P1 \$2,291,216 or 1.10 PMPM in P2
Total	(PMPM in Appendix D3 Column H x member months should correspond)		(PMPM in Appendix D5 Column W x projected member months should correspond)

- b.\_\_\_ The State is including voluntary populations in the waiver. Describe below how the issue of selection bias has been addressed in the Actual Waiver Cost calculations:
- C. X Capitated portion of the waiver only -- Reinsurance or Stop/Loss Coverage: Please note how the State will be providing or requiring reinsurance or stop/loss coverage as required under the regulation. States may require MCOs/PIHPs/PAHPs to purchase reinsurance. Similarly, States may provide stop-loss coverage to MCOs/PIHPs/PAHPs when MCOs/PIHPs/PAHPs exceed certain payment thresholds for individual enrollees. Stop loss provisions usually set limits on maximum days of coverage or number of services for which the MCO/PIHP/PAHP will be responsible. If the State plans to provide stop/loss coverage, a description is required. The State must document the probability of incurring costs in excess of the stop/loss level and the frequency of such occurrence based on FFS experience. The expenses per capita (also known as the stoploss premium amount) should be deducted from the capitation year projected costs. In the initial application, the effect should be neutral. In the

renewal report, the actual reinsurance cost and claims cost should be reported in Actual Waiver Cost.

### Basis and Method:

1. **X** The State does not provide stop/loss protection for MCOs/PIHPs/PAHPs., but requires MCOs/PIHPs/PAHPs to purchase reinsurance coverage privately. No adjustment was necessary.

The State's contract with Piedmont contains a requirement for a risk and contingency account. The State will explicitly include 2% in the administrative portion of the capitated rate to fund this account. Given this arrangement, the State has chosen not to require additional stop/loss protection for this program.

- 2.\_\_\_ The State provides stop/loss protection (please describe):
- d. NA Incentive/bonus/enhanced Payments for both Capitated and fee-for-service Programs:
  - 1.\_\_\_\_ [For the capitated portion of the waiver] the total payments under a capitated contract include any incentives the State provides in addition to capitated payments under the waiver program. The costs associated with any bonus arrangements must be accounted for in the capitated costs (Column D of Appendix D3 Actual Waiver Cost). Regular State Plan service capitated adjustments would apply.
    - i.Document the criteria for awarding the incentive payments.
    - ii.Document the method for calculating incentives/bonuses, and
    - iii.Document the monitoring the State will have in place to ensure that total payments to the MCOs/PIHPs/PAHPs do not exceed the Waiver Cost Projection.
  - 2. NA For the fee-for-service portion of the waiver, all fee-for-service must be accounted for in the fee-for-service incentive costs (Column G of Appendix D3 Actual Waiver Cost). For PCCM providers, the amount listed should match information provided in D.I.D Reimbursement of Providers. Any adjustments applied would need to meet the special criteria for fee-for-service incentives if the State elects to provide incentive payments in addition to management fees under the waiver program (See D.I.I.e and D.I.J.e)
    - i. Document the criteria for awarding the incentive payments.
    - ii. Document the method for calculating incentives/bonuses, and
    - iii. Document the monitoring the State will have in place to ensure that total payments to the MCOs/PIHPs/PAHPs/PCCMs do not exceed the Waiver Cost Projection.

## **Current Initial Waiver Adjustments in the preprint**

I. Appendix D4 – Initial Waiver – Adjustments in the Projection OR Conversion Waiver for DOS within DOP

Initial Waiver Cost Projection & Adjustments (If this is a Conversion or Renewal waiver for DOP, skip to J. Conversion or Renewal Waiver Cost Projection and Adjustments): States may need to make certain adjustments to the Base Year in order to accurately reflect the waiver program in P1 and P2. If the State has made an adjustment to its Base Year, the State should note the adjustment and its location in Appendix D4, and include information on the basis and method used in this section of the preprint. Where noted, certain adjustments should be mathematically accounted for in Appendix D5.

The following adjustments are appropriate for initial waivers. Any adjustments that are required are indicated as such.

- a. State Plan Services Trend Adjustment the State must trend the data forward to reflect cost and utilization increases. The BY data already includes the actual Medicaid cost changes to date for the population enrolled in the program. This adjustment reflects the expected cost and utilization increases in the managed care program from BY to the end of the waiver (P2). Trend adjustments may be service-specific. The adjustments may be expressed as percentage factors. Some states calculate utilization and cost increases separately, while other states calculate a single trend rate encompassing both utilization and cost increases. The State must document the method used and how utilization and cost increases are not duplicative if they are calculated separately. This adjustment must be mutually exclusive of programmatic/policy/pricing changes and CANNOT be taken twice. The State must document how it ensures there is no duplication with programmatic/policy/pricing changes.
  - 1. X [Required, if the State's BY is more than 3 months prior to the beginning of P1] The State is using actual State cost increases to trend past data to the current time period (i.e., trending from 1999 to present) The actual trend rate used is: 11.2% Please document how that trend was calculated: The data available from SFY 2003 indicated a substantial increase in monthly payments (comparing July 2001 and July 2002), which will affect the Date of Payment 2002 data used as the base data. To account for this, Mercer included slightly higher trends than used in the capitated rate-setting, which is performed on a Date of Service basis.

Mercer developed trend by Category of Service (COS) and Medicaid Eligibility Group for the Piedmont program. Trend is set in total, considering both unit cost inflation and utilization. The trend projections in the cost effectiveness spreadsheets are consistent (slightly higher) with the trend

assumptions used to develop the rates for the first contract year October 1, 2004 to September 30, 2005 (P1). Since the most recent FFS data available was from SFY 2002, Mercer used trend projections to calculate P1 and P2 for the waiver.

Mercer used the State's Medicaid FFS data as the primary data source for setting trend. Mercer considers historical year over year trends, as well as rolling averages in making these estimates. In addition to these more detailed data sources. Mercer also considers national indices (Consumer Price Index, Producer Price Index and Data Resource, Inc.). In developing trend assumptions, Mercer considers changes to the FFS Medicaid programs. Mercer was careful not to duplicate the impact of a program change in the trend assumption and an explicit program change assumption.

The overall trend assumption used in these calculations was 11.2%. This consists of 9.5% trend for the Capitated PIHP services and 20% Wraparound Pharmacy Trend.

- 2. **X** [Required, to trend BY to P1 and P2 in the future] When cost increases are unknown and in the future, the State is using a predictive trend of either State historical cost increases or national or regional factors that are predictive of future costs (same requirement as capitated rate setting regulations) (i.e., trending from present into the future).
  - i. X State historical cost increases. Please indicate the years on which the rates are based: base years\_ SFY2000 - SFY 2002\_\_ In addition, please indicate the mathematical method used (multiple regression, linear regression, chi-square, least squares, exponential smoothing, etc.). Finally, please note and explain if the State's cost increase calculation includes more factors than a price increase such as changes in technology, practice patterns, and/or units of service PMPM.

Mercer analyzed annual trends in the FFS data as well as moving averages over time. For a reasonability check, we also reviewed projected changes in the Consumer Price Index. Unit cost inflation trend is considered in Mercer's overall analysis of detailed data sources including FFS data. While overall trends are developed, approximately 4-5% of the overall trend is due to unit cost changes and 6-8% (depending on MEG) for utilization.

i National or re	egional factors that are predictive of this waiver's
future costs.	Please indicate the services and indicators
used	Please indicate how this factor was
determined to	be predictive of this waiver's future costs. Finally

- please note and explain if the State's cost increase calculation includes more factors than a price increase such as changes in technology, practice patterns, and/or units of service PMPM.
- 3. X The State estimated the PMPM cost changes in units of service, technology and/or practice patterns that would occur in the waiver separate from cost increase. Utilization adjustments made were service-specific and expressed as percentage factors. The State has documented how utilization and cost increases were not duplicated. This adjustment reflects the changes in utilization between the BY and the beginning of the P1 and between years P1 and P2.
  - i. Please indicate the years on which the utilization rate was based (if calculated separately only).

# Utilization trends are not developed separately from unit cost trends.

ii. Please document how the utilization did not duplicate separate cost increase trends.

Utilization trend is considered in Mercer's overall analysis of detailed FFS data. Separate trends are not developed for utilization.

State Plan Services Programmatic/Policy/Pricing Change Adjustment: This b. **X** adjustment should account for any programmatic changes that are not cost neutral and that affect the Waiver Cost Projection. Adjustments to the BY data are typically for changes that occur after the BY (or after the collection of the BY data) and/or during P1 and P2 that affect the overall Medicaid program. For example, changes in rates, changes brought about by legal action, or changes brought about by legislation. For example, Federal mandates, changes in hospital payment from per diem rates to Diagnostic Related Group (DRG) rates or changes in the benefit coverage of the FFS program. This adjustment must be mutually exclusive of trend and CANNOT be taken twice. The State must document how it ensures there is no duplication with trend. If the State is changing one of the aspects noted above in the FFS State Plan then the State needs to estimate the impact of that adjustment. Note: FFP on rates cannot be claimed until CMS approves the SPA per the 1/2/01 SMD letter. Prior approval of capitation rates is contingent upon approval of the SPA.

- Others:
  - Additional State Plan Services (+)
  - Reductions in State Plan Services (-)
  - Legislative or Court Mandated Changes to the Program Structure or fee schedule not accounted for in cost increases or pricing (+/-)
- 1. X The State has chosen not to make an adjustment because there were no programmatic or policy changes in the FFS program after the MMIS

claims tape was created. In addition, the State anticipates no programmatic or policy changes during the waiver period.

The State is working to update the mental health services covered under the State Plan. Once this occurs, the State will submit a waiver amendment to update the cost effectiveness calculations.

An adjust describe	stment was necessary. The adjustment(s) is(are) listed and d below:
i T	The State projects an externally driven State Medicaid managed care rate increases/decreases between the base and rate periods. For each change, please report the following:
F	AThe size of the adjustment was based upon a newly approved State Plan Amendment (SPA). PMPM size of adjustment
	BThe size of the adjustment was based on pending SPA.  Approximate PMPM size of adjustment
	Determine adjustment based on currently approved SPA.  PMPM size of adjustment
ii T	DOther (please describe): The State has projected no externally driven managed care rate ncreases/decreases in the managed care rates.
iii (	Changes brought about by legal action (please describe): For each change, please report the following:
	AThe size of the adjustment was based upon a newly approved State Plan Amendment (SPA). PMPM size of adjustment
F	BThe size of the adjustment was based on pending SPA.  Approximate PMPM size of adjustment
	CDetermine adjustment based on currently approved SPA.  PMPM size of adjustment
	OOther (please describe):
	Changes in legislation (please describe): For each change, please report the following:
	AThe size of the adjustment was based upon a newly approved State Plan Amendment (SPA). PMPM size of adjustment
E	BThe size of the adjustment was based on pending SPA.  Approximate PMPM size of adjustment
C	CDetermine adjustment based on currently approved SPA.  PMPM size of adjustment
Ι	OOther (please describe):
v (	Other (please describe):
A	AThe size of the adjustment was based upon a newly approved State Plan Amendment (SPA). PMPM size of adjustment

			BThe size of the adjustment was based on pending SPA.
			Approximate PMPM size of adjustment
			CDetermine adjustment based on currently approved SPA.
			PMPM size of adjustment
			DOther (please describe):
c			ve Cost Adjustment*: The administrative expense factor in the
	partici claim Utiliza should	ipating i claims p ation Re d not be	is based on the administrative costs for the eligible population in the waiver for fee-for-service. Examples of these costs include per processing costs, per record PRO review costs, and Surveillance and eview System (SURS) costs. Note: one-time administration costs built into the cost-effectiveness test on a long-term basis. States
	costs i	they attr	relevant Medicaid administration claiming rules for administration ribute to the managed care program. If the State is changing the in the fee-for-service program then the State needs to estimate the
			adjustment.
	-		justment was necessary and no change is anticipated.
			ministrative adjustment was made.
			FFS administrative functions will change in the period between the
			beginning of P1 and the end of P2. Please describe:
			A Determine administration adjustment based upon an
			approved contract or cost allocation plan amendment
			(CAP).
			B Determine administration adjustment based on
			pending contract or cost allocation plan amendment (CAP).  C Other (please describe):
		ii	•
			ADetermine administration adjustment based upon an
			approved contract or cost allocation plan amendment (CAP).
			BDetermine administration adjustment based on pending contract or cost allocation plan amendment (CAP).
		87	COther (please describe):
		iii <b>. X</b>	[Required, when State Plan services were purchased through a
			sole source procurement with a governmental entity. No other
			State administrative adjustment is allowed.] If cost increase trends
			are unknown and in the future, the State must use the lower of: Actual State administration costs trended forward at the State
			historical administration trend rate or Actual State administration
			costs trended forward at the State Plan services trend rate. Please
			document both trend rates and indicate which trend rate was used.
			A. Actual State Administration costs trended forward at the
			State historical administration trend rate. Please indicate the
			years on which the rates are based: base years _ SFY2000 _
			SFY2002 _ In addition, please indicate the mathematical
			method used (multiple regression, linear regression, chi-

square, least squares, exponential smoothing, etc.). Finally, please note and explain if the State's cost increase calculation includes more factors than a price increase.

The State historical administration trend rate was approximately 6.4% on a PMPM basis. This trend does not exceed the State Plan Services trend used in the cost effectiveness calculations. Therefore, this trend was used to project the administrative costs for this waiver.

As discussed above in part G of this Section, the State also made an adjustment for the anticipated cost of contracts associated with this waiver.

B. Actual State Administration costs trended forward at the State Plan Service Trend rate. Please indicate the State Plan Service trend rate from **Section D.I.I.a.** above \_\_**11.2%**\_.

\* For Combination Capitated and PCCM Waivers: If the capitated rates are adjusted by the amount of administration payments, then the PCCM Actual Waiver Cost must be calculated less the administration amount. For additional information, please see Special Note at end of this section.

d.	1915(b)(3) Adjustment: The State must document the amount of State Plan Savings that will be used to provide additional 1915(b)(3) services in <b>Section D.I.H.a</b> above. The Base Year already includes the actual trend for the State
	Plan services in the program. This adjustment reflects the expected trend in the
	1915(b)(3) services between the Base Year and P1 of the waiver and the trend
	between the beginning of the program (P1) and the end of the program (P2).
	Trend adjustments may be service-specific and expressed as percentage factors.
	1 [Required, if the State's BY is more than 3 months prior to the beginning
	of P1 to trend BY to P1] The State is using the actual State historical trend
	to project past data to the current time period (i.e., trending from 1999 to
	present). The actual documented trend is: Please provide
	documentation.
	2 [Required, when the State's BY is trended to P2. No other 1915(b)(3)
	adjustment is allowed] If trends are unknown and in the future (i.e.,
	trending from present into the future), the State must use the State's trend
	for State Plan Services.
	i. State Plan Service trend
	A. Please indicate the State Plan Service trend rate from
	Section D.I.I.a. above

e. **Incentives (not in capitated payment) Trend Adjustment:** If the State marked **Section D.I.H.d**, then this adjustment reports trend for that factor. Trend is limited to the rate for State Plan services.

	<ol> <li>List the State Plan trend rate by MEG from Section D.I.I.a.</li> <li>List the Incentive trend rate by MEG if different from Section D.I.I.a</li> </ol>
	3. Explain any differences:
f.	Graduate Medical Education (GME) Adjustment: 42 CFR 438.6(c)(5) specifies that States can include or exclude GME payments for managed care participant utilization in the capitation rates. However, GME payments on behalf of managed care waiver participants must be included in cost-effectiveness calculations.  1. X We assure CMS that GME payments are included from base year data. 2. We assure CMS that GME payments are included from the base year data using an adjustment. (Please describe adjustment.) 3. Other (please describe):
	If GME rates or the GME payment method has changed since the Base Year data was completed, the Base Year data should be adjusted to reflect this change and the State needs to estimate the impact of that adjustment and account for it in <b>Appendix D5</b> .  1 GME adjustment was made.  i GME rates or payment method changed in the period between the end of the BY and the beginning of P1 (please describe).  ii GME rates or payment method is projected to change in the period between the beginning of P1 and the end of P2 (please describe).  2. X No adjustment was necessary and no change is anticipated.
	<ul> <li>Method:</li> <li>1 Determine GME adjustment based upon a newly approved State Plan Amendment (SPA).</li> <li>2 Determine GME adjustment based on a pending SPA.</li> <li>3 Determine GME adjustment based on currently approved GME SPA.</li> <li>4 Other (please describe):</li> </ul>
g.	Payments / Recoupments not Processed through MMIS Adjustment: Any payments or recoupments for covered Medicaid State Plan services included in the waiver but processed outside of the MMIS system should be included in the Waiver Cost Projection. Any adjustments that would appear on the CMS-64.9 Waiver form should be reported and adjusted here. Any adjustments that would appear on the CMS summary form (line 9) would not be put into the waiver cost-effectiveness (e.g., TPL, probate, fraud and abuse). Any payments or recoupments made should be accounted for in <b>Appendix D5.</b>

The State of North Carolina has a cost settlement process for mental health services and ICF-MR providers. Mental health

Payments outside of the MMIS were made. Those payments include

1. X

(please describe):

payments or recoupments are made based on a comparison of the provider's unit cost from a cost report to the statewide average unit cost for a particular procedure.

ICF-MR providers receive payment adjustments based on a comparison of initial paid per diem rates to actual per diem expenses from the ICF-MR cost reports.

An adjustment was calculated to reflect these cost settlements processed outside of the MMIS incorporating utilization experience and the actual per diem cost. The adjustment is applied as a percentage change to the base year data in Appendix D.5 column R.

2. X Recoupments outside of the MMIS were made. Those recoupments include (please describe):

See above. Payments or recoupments depend on the findings of the cost reports.

- 3.\_\_\_ The State had no recoupments/payments outside of the MMIS.
- h. Copayments Adjustment: This adjustment accounts for any copayments that are collected under the FFS program but will not be collected in the waiver program. States must ensure that these copayments are included in the Waiver Cost Projection if not to be collected in the capitated program.

Basis and Method:

- 1.\_\_\_ Claims data used for Waiver Cost Projection development already included copayments and no adjustment was necessary.
- State added estimated amounts of copayments for these services in FFS that were not in the capitated program. Please account for this adjustment in Appendix D5.
- 3.\_\_\_ The State has not to made an adjustment because the same copayments are collected in managed care and FFS.
- **4. X** Other (please describe):

The State does not collect copayments for mental health services provided to this population under the FFS system. Therefore, no adjustment was necessary.

If the State's FFS copayment structure has changed in the period between the end of the BY and the beginning of P1, the State needs to estimate the impact of this change adjustment.

1. X No adjustment was necessary and no change is anticipated.

2	The copayment structure changed in the period between the end of the BY and the beginning of P1. Please account for this adjustment in Appendix D5.
Met	hod:
1	Determine copayment adjustment based upon a newly approved State Plan Amendment (SPA).
2	
3	Determine copayment adjustment based on currently approved copayment SPA.
4	_ Other (please describe):
if the delethen	rd Party Liability (TPL) Adjustment: This adjustment should be used only e State is converting from fee-for-service to capitated managed care, and will gate the collection and retention of TPL payments for post-pay recoveries to MCO/PIHP/PAHP. If the MCO/PIHP/PAHP will collect and keep TPL, a the Base Year costs should be reduced by the amount to be collected. Sis and method:
1. 2	X No adjustment was necessary
2	Base Year costs were cut with post-pay recoveries already deducted from
2.1	the database.
	X State collects TPL on behalf of MCO/PIHP/PAHP enrollees The State mode this adjustment:*
4	The State made this adjustment:*  i Post-pay recoveries were estimated and the base year costs were reduced by the amount of TPL to be collected by MCOs/PIHPs/PAHPs. Please account for this adjustment in Appendix D5.  ii Other (please describe):
Dha	
	<b>rmacy Rebate Factor Adjustment</b> : Rebates that States receive from drug ufacturers should be deducted from Base Year costs if pharmacy services are
	uded in the fee-for-service or capitated base. If the base year costs are not
	aced by the rebate factor, an inflated BY would result. Pharmacy rebates
	ald also be deducted from FFS costs if pharmacy services are impacted by the
wai	ver but not capitated.
Basi	is and Method:
1. X	Determine the percentage of Medicaid pharmacy costs that the rebates represent and adjust the base year costs by this percentage. States may want to make separate adjustments for prescription versus over the counter drugs and for different rebate percentages by population. States may

The State assumed the rebates for the behavioral health drugs impacted by the waiver occurred in the same proportion as the total

assume that the rebates for the targeted population occur in the same proportion as the rebates for the total Medicaid population. Please account

for this adjustment in **Appendix D5**.

rebates included in the State budget. 18.5% was removed from the BY pharmacy FFS costs to remove the pharmacy rebates. This adjustment is reflected on Appendix D.5 in column L.

2	The State has not made this adjustment because pharmacy is not an
	included capitation service and the capitated contractor's providers do not
	prescribe drugs that are paid for by the State in FFS.
3	Other (please describe):

- k. **Disproportionate Share Hospital (DSH) Adjustment:** Section 4721 of the BBA specifies that DSH payments must be made solely to hospitals and not to MCOs/PIHPs/PAHPs. Section 4721(c) permits an exemption to the direct DSH payment for a limited number of States. If this exemption applies to the State, please identify and describe under "Other" including the supporting documentation. Unless the exemption in Section 4721(c) applies or the State has a FFS-only waiver (e.g., selective contracting waiver for hospital services where DSH is specifically included), DSH payments are not to be included in cost-effectiveness calculations.
  - 1.\_\_\_ We assure CMS that DSH payments are excluded from base year data.
  - 2. X We assure CMS that DSH payments are excluded from the base year data using an adjustment.

A downward adjustment of -1.9 % was made to the inpatient dollars to remove the Basic DSH payments in the FFS data. This adjustment is reflected in Appendix D.5 column O.

3 Other	(please	describe	):
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- 1. **Population Biased Selection Adjustment** (Required for programs with Voluntary Enrollment): Cost-effectiveness calculations for waiver programs with voluntary populations must include an analysis of the population that can be expected to enroll in the waiver. If the State finds that the population most likely to enroll in the waiver differs significantly from the population that will voluntarily remain in FFS, the Base Year costs must be adjusted to reflect this.

  1. X. This adjustment is not necessary as there are no voluntary populations in
  - 1.\_X\_ This adjustment is not necessary as there are no voluntary populations in the waiver program.
  - 2. \_\_\_ This adjustment was made:
    - a. \_\_\_Potential Selection bias was measured in the following manner:
    - b.\_\_\_The base year costs were adjusted in the following manner:
- m. **FQHC and RHC Cost-Settlement Adjustment:** Base Year costs should not include cost-settlement or supplemental payments made to FQHCs/RHCs. The Base Year costs should reflect fee-for-service payments for services provided at these sites, which will be built into the capitated rates.

- 1.\_\_\_ We assure CMS that FQHC/RHC cost-settlement and supplemental payments are excluded from the Base Year costs. Payments for services provided at FQHCs/RHCs are reflected in the following manner:
- 2. We assure CMS that FQHC/RHC cost-settlement and supplemental payments are excluded from the base year data using an adjustment.
- 3. **X** Other (please describe):

FQHC/RHC facilities do not provide services to the individuals covered under the waiver. No adjustment was necessary.

# **Special Note section:**

## Waiver Cost Projection Reporting: Special note for new capitated programs:

The State is implementing the first year of a new capitated program (converting from feefor-service reimbursement). The first year that the State implements a capitated program, the State will be making capitated payments for future services while it is reimbursing FFS claims from retrospective periods. This will cause State expenditures in the initial period to be much higher than usual. In order to adjust for this double payment, the State should not use the first quarter of costs (immediately following implementation) from the CMS-64 to calculate future Waiver Cost Projections, unless the State can distinguish and exclude dates of services prior to the implementation of the capitated program.

- a. X The State has excluded the first quarter of costs of the CMS-64 from the cost-effectiveness calculations and is basing the cost-effectiveness projections on the remaining quarters of data.
- b.\_\_\_ The State has included the first quarter of costs in the CMS-64 and excluded claims for dates of services prior to the implementation of the capitated program.

Special Note for initial combined waivers (Capitated and PCCM) only:
Adjustments Unique to the Combined Capitated and PCCM Cost-effectiveness
Calculations -- Some adjustments to the Waiver Cost Projection are applicable only to
the capitated program. When these adjustments are taken, there will need to be an
offsetting adjustment to the PCCM Base year Costs in order to make the PCCM costs
comparable to the Waiver Cost Projection. In other words, because we are creating a
single combined Waiver Cost Projection applicable to the PCCM and capitated
waiver portions of the waiver, offsetting adjustments (positive and/or negative) need
to be made to the PCCM Actual Waiver Cost for certain capitated-only adjustments.
When an offsetting adjustment is made, please note and include an explanation and your
calculations. The most common offsetting adjustment is noted in the chart below and
indicated with an asterisk (\*) in the preprint.

Adjustment	Capitated Program	PCCM Program
Administrative Adjustment	The Capitated Waiver Cost Projection includes an administrative cost adjustment. That adjustment is added into the combined Waiver Cost Projection adjustment. (This in effect adds an amount for administration to the Waiver Cost Projection for both the PCCM and Capitated program. You must now remove the impermissible costs from the PCCM With Waiver Calculations See the next column)	The PCCM Actual Waiver Cost must include an exact offsetting addition of the amount of the PMPM Waiver Cost Projection adjustment. (While this may seem counter-intuitive, adding the exact amount to the PCCM PMPM Actual Waiver Cost will subtract out of the equation:  PMPM Waiver Cost Projection – PMPM Actual Waiver Cost = PMPM Cost-effectiveness).

- n. **Incomplete Data Adjustment (DOS within DOP only)** The State must adjust base period data to account for incomplete data. When fee-for-service data is summarized by date of service (DOS), data for a particular period of time is usually incomplete until a year or more after the end of the period. In order to use recent DOS data, the State must calculate an estimate of the services ultimate value after all claims have been reported. Such incomplete data adjustments are referred to in different ways, including "lag factors," "incurred but not reported (IBNR) factors," or incurring factors. If date of payment (DOP) data is used, completion factors are not needed, but projections are complicated by the fact that payments are related to services performed in various former periods. *Documentation of assumptions and estimates is required for this adjustment.* 
  - 1. Using the special DOS spreadsheets, the State is estimating DOS within DOP. Incomplete data adjustments are reflected in the following manner on **Appendix D5** for services to be complete and on **Appendix D7** to create a 12-month DOS within DOP projection:
  - 2. X The State is using Date of Payment only for cost-effectiveness no adjustment is necessary.
  - 3.\_\_\_Other (please describe):
- o. **PCCM Case Management Fees (Initial PCCM waivers only)** The State must add the case management fees that will be claimed by the State under new PCCM waivers. There should be sufficient savings under the waiver to offset these fees. The new PCCM case management fees will be accounted for with an adjustment on **Appendix D5.** 
  - **1. X** This adjustment is not necessary as this is not an initial PCCM waiver in the waiver program.
  - 2.\_\_\_\_ This adjustment was made in the following manner:

- p. **Other adjustments**: Federal law, regulation, or policy change: If the federal government changes policy affecting Medicaid reimbursement, the State must adjust P1 and P2 to reflect all changes.
  - Once the State's FFS institutional excess UPL is phased out, CMS will no longer match excess institutional UPL payments.
    - ♦ Excess payments addressed through transition periods should not be included in the 1915(b) cost-effectiveness process. Any State with excess payments should exclude the excess amount and only include the supplemental amount under 100% of the institutional UPL in the cost effectiveness process.
    - ♦ For all other payments made under the UPL, including supplemental payments, the costs should be included in the cost effectiveness calculations. This would apply to PCCM enrollees and to PAHP, PIHP or MCO enrollees if the institutional services were provided as FFS wrap-around. The recipient of the supplemental payment does not matter for the purposes of this analysis.
    - 1. X No adjustment was made.
    - 2.\_\_\_ This adjustment was made (Please describe) This adjustment must be mathematically accounted for in **Appendix D5**.
- q. Additional adjustments related to the Piedmont Waiver program
  - a. Time Period Adjustment Piedmont will not be responsible for the first 30 days of an inpatient stay that occurs at the onset of Medicaid Eligibility. The State will fund these costs through the FFS program as the individual completes all necessary eligibility information. In order to account for this in the capitation rates, a downward adjustment of 0.1% was applied to the FFS data. This adjustment is reflected in Appendix D.5 column P.
  - b. Managed Care Savings The State anticipates the implementation of this managed care program will generate savings due to effective management of inpatient and residential treatment. At this point, the State is assuming these savings will provide funds for the additional administrative responsibilities of this waiver program (actuary, EQRO, independent assessment). As the experience emerges, the State may look to provide additional 1915(b)(3) services with additional savings. At that time, the State will submit a waiver amendment.

Specifically, Mercer and the State have made the following estimates of managed care savings in the development of the rates. These assumptions are developed based on Mercer's experience in assisting States in their implementation of managed care. Typically, inpatient and residential utilization is reduced through better case management and diversion to outpatient settings generating an overall savings to the State. The following assumptions and the associated savings were

incorporated into the rates. The aggregate adjustment is reflected on Appendix D5 columns V:W.

Inpatient Psychiatric: Assumed 7% savings on inpatient care based on a review of the ALOS. This generated \$350,000 in savings for the waiver program or 0.3% in total.

HRI Residential Services: The Piedmont program is working with the State on management protocols for this service. Mercer has assumed a conservative adjustment for the management of residential service trends initially. This adjustment of 5% generates \$600,000 in savings or 0.6% in total. Once these are finalized, additional savings may be generated from this waiver that may be used to fund 1915(b)(3) services.

Together these adjustments cover the additional administrative expenses included in these waiver projections.

# J. Appendix D4 -- Conversion or Renewal Waiver Cost Projection and Adjustments.

If this is an Initial waiver submission, skip this section: States may need to make certain adjustments to the Waiver Cost Projection in order to accurately reflect the waiver program. If the State has made an adjustment to its Waiver Cost Projection, the State should note the adjustment and its location in **Appendix D4**, and include information on the basis and method, and mathematically account for the adjustment in **Appendix D5**.

CMS should examine the Actual Waiver Costs to ensure that if the State did not implement a programmatic adjustment built into the previous Waiver Cost Projection, that the State did not expend funds associated with the adjustment that was not implemented.

If the State implements a one-time only provision in its managed care program (typically administrative costs), the State should not reflect the adjustment in a permanent manner. CMS should examine future Waiver Cost Projections to ensure one-time-only adjustments are not permanently incorporated into the projections.

a. **State Plan Services Trend Adjustment** – the State must trend the data forward to reflect cost and utilization increases. The R1 and R2 (BY for conversion) data already include the actual Medicaid cost changes for the population enrolled in the program. This adjustment reflects the expected cost and utilization increases in the managed care program from R2 (BY for conversion) to the end of the waiver (P2). Trend adjustments may be service-specific and expressed as percentage factors. Some states calculate utilization and cost separately, while other states calculate a single trend rate. The State must document the method used and how utilization and cost increases are not duplicative if they are calculated separately. **This adjustment must be mutually exclusive of** 

programmatic/policy/pricing changes and CANNOT be taken twice. The State must document how it ensures there is no duplication with programmatic/policy/pricing changes.

	1	[Required, if the State's BY or R2 is more than 3 months prior to the
		beginning of P1] The State is using actual State cost increases to trend past
		data to the current time period (i.e., trending from 1999 to present) The
		actual trend rate used is: Please document how that trend
		was calculated:
	2	[Required, to trend BY/R2 to P1 and P2 in the future] When cost increases
		are unknown and in the future, the State is using a predictive trend of
		either State historical cost increases or national or regional factors that are
		predictive of future costs (same requirement as capitated rate setting
		regulations) (i.e., trending from present into the future).
		i State historical cost increases. Please indicate the years on which
		the rates are based: base years In addition,
		please indicate the mathematical method used (multiple regression,
		linear regression, chi-square, least squares, exponential smoothing,
		etc.). Finally, please note and explain if the State's cost increase
		calculation includes more factors than a price increase such as
		changes in technology, practice patterns, and/or units of service PMPM.
		ii National or regional factors that are predictive of this waiver's
		future costs. Please indicate the services and indicators used
		In addition, please indicate how this factor was
		determined to be predictive of this waiver's future costs. Finally,
		please note and explain if the State's cost increase calculation
		includes more factors than a price increase such as changes in
		technology, practice patterns, and/or units of service PMPM.
	3	The State estimated the PMPM cost changes in units of service,
		technology and/or practice patterns that would occur in the waiver
		separate from cost increase. Utilization adjustments made were service-
		specific and expressed as percentage factors. The State has documented
		how utilization and cost increases were not duplicated. This adjustment
		reflects the changes in utilization between R2 and P1 and between years
		P1 and P2.
		i. Please indicate the years on which the utilization rate was based (if calculated separately only).
		ii. Please document how the utilization did not duplicate separate cost
		increase trends.
b.	State	Plan Services Programmatic/Policy/Pricing Change Adjustment:
		adjustments should account for any programmatic changes that are not cost
		and that affect the Waiver Cost Projection. For example, changes in rates,
		es brought about by legal action, or changes brought about by legislation.
		ample, Federal mandates, changes in hospital payment from per diem rates

to Diagnostic Related Group (DRG) rates or changes in the benefit coverage of

the FFS program. This adjustment must be mutually exclusive of trend and CANNOT be taken twice. The State must document how it ensures there is no duplication with trend. If the State is changing one of the aspects noted above in the FFS State Plan then the State needs to estimate the impact of that adjustment. Note: FFP on rates cannot be claimed until CMS approves the SPA per the 1/2/01 SMD letter. Prior approval of capitation rates is contingent upon approval of the SPA. The R2 data was adjusted for changes that will occur after the R2 (BY for conversion) and during P1 and P2 that affect the overall Medicaid program.

#### Others:

- Additional State Plan Services (+)
- Reductions in State Plan Services (-)
- Legislative or Court Mandated Changes to the Program Structure or fee schedule not accounted for in Cost increase or pricing (+/-)
- Graduate Medical Education (GME) Changes This adjustment accounts for changes in any GME payments in the program. 42 CFR 438.6(c)(5) specifies that States can include or exclude GME payments from the capitation rates. However, GME payments must be included in costeffectiveness calculations.
- Copayment Changes This adjustment accounts for changes from R2 to P1 in any copayments that are collected under the FFS program, but not collected in the MCO/PIHP/PAHP capitated program. States must ensure that these copayments are included in the Waiver Cost Projection if not to be collected in the capitated program. If the State is changing the copayments in the FFS program then the State needs to estimate the impact of that adjustment.

1	The State has chosen not to make an adjustment because there were no
	programmatic or policy changes in the FFS program after the MMIS
	claims tape was created. In addition, the State anticipates no
	programmatic or policy changes during the waiver period.
2	An adjustment was necessary and is listed and described below:
	i The State projects an externally driven State Medicaid managed
	care rate increases/decreases between the base and rate periods.
	For each change, please report the following:
	AThe size of the adjustment was based upon a newly
	approved State Plan Amendment (SPA). PMPM size of
	adjustment
	BThe size of the adjustment was based on pending SPA.
	Approximate PMPM size of adjustment
	CDetermine adjustment based on currently approved SPA.
	PMPM size of adjustment
	DOther (please describe):
	ii The State has projected no externally driven managed care rate
	increases/decreases in the managed care rates

111	The adjustment is a one-time only adjustment that should be	
	deducted out of subsequent waiver renewal projections (i.e., star	rt.
	up costs). Please explain:	
iv	Changes brought about by legal action (please describe):	
	For each change, please report the following:	
	AThe size of the adjustment was based upon a newly	
	approved State Plan Amendment (SPA). PMPM size of	
	adjustment	
	BThe size of the adjustment was based on pending SPA.	
	Approximate PMPM size of adjustment	
	CDetermine adjustment based on currently approved SPA	
	PMPM size of adjustment	
	DOther (please describe):	
v.	Changes in legislation (please describe):	
	For each change, please report the following:	
	AThe size of the adjustment was based upon a newly	
	approved State Plan Amendment (SPA). PMPM size of	
	adjustment	
	BThe size of the adjustment was based on pending SPA.	
	Approximate PMPM size of adjustment	
	CDetermine adjustment based on currently approved SPA	
	PMPM size of adjustment	
	DOther (please describe):	
vi	Other (please describe):	
	AThe size of the adjustment was based upon a newly	
	approved State Plan Amendment (SPA). PMPM size of	
	adjustment	
	BThe size of the adjustment was based on pending SPA.	
	Approximate PMPM size of adjustment	
	CDetermine adjustment based on currently approved SPA	
	PMPM size of adjustment	
	DOther (please describe):	
Administ	rative Cost Adjustment: This adjustment accounts for changes in t	h

managed care program. The administrative expense factor in the renewal is based on the administrative costs for the eligible population participating in the waiver for managed care. Examples of these costs include per claim claims processing costs, additional per record PRO review costs, and additional Surveillance and Utilization Review System (SURS) costs; as well as actuarial contracts, consulting, encounter data processing, independent assessments, EQRO reviews, etc. Note: one-time administration costs should not be built into the cost-effectiveness test on a long-term basis. States should use all relevant Medicaid administration claiming rules for administration costs they attribute to the managed care program. If the State is changing the administration in the managed care program then the State needs to estimate the impact of that adjustment.

	1 No adjustment was necessary and no change is anticipated.					
			rative adjustment was made.			
	1		nistrative functions will change in the period between the ning of P1 and the end of P2. Please describe:			
	ii		increases were accounted for.			
	111.		Determine administration adjustment based upon an			
		Α	approved contract or cost allocation plan amendment (CAP).			
		R	Determine administration adjustment based on pending			
		ے	contract or cost allocation plan amendment (CAP).			
		C	_State Historical State Administrative Inflation. The actual			
		<u> </u>	trend rate used is: Please document how that			
			trend was calculated:			
		_				
			_Other (please describe):			
	111	-	ired, when State Plan services were purchased through a sole			
			e procurement with a governmental entity. No other State			
			nistrative adjustment is allowed.] If cost increase trends are			
			own and in the future, the State must use the lower of: Actual			
			administration costs trended forward at the State historical			
			nistration trend rate or Actual State administration costs			
			ed forward at the State Plan services trend rate. Please			
			ment both trend rates and indicate which trend rate was used.			
		A.	Actual State Administration costs trended forward at the			
			State historical administration trend rate. Please indicate the			
			years on which the rates are based: base			
			years In addition, please indicate the			
			mathematical method used (multiple regression, linear			
			regression, chi-square, least squares, exponential			
			smoothing, etc.). Finally, please note and explain if the			
			State's cost increase calculation includes more factors than			
			a price increase.			
		B.	Actual State Administration costs trended forward at the			
			State Plan Service Trend rate. Please indicate the State Plan			
			Service trend rate from <b>Section D.I.J.a</b> . above			
d.	1015(b)(2	C) Trond A	diverment. The State must decument the emount of			
J.	<b>1915(b)(3) Trend Adjustment:</b> The State must document the amount of 1915(b)(3) services in the R1/R2/BY <b>Section D.I.H.a</b> above. The R1/R2/BY					
	already includes the actual trend for the 1915(b)(3) services in the program. This adjustment reflects the expected trend in the 1915(b)(3) services between the					
	adjustment reflects the expected trend in the 1915(b)(3) services between the					
	R2/BY and P1 of the waiver and the trend between the beginning of the program (P1) and the and of the program (P2). Trend adjustments may be service specific					
	(P1) and the end of the program (P2). Trend adjustments may be service-specific and expressed as percentage factors.					
		-	the State's BY or R2 is more than 3 months prior to the			
			P1 to trend BY or R2 to P1] The State is using the actual			
	St	ate historic	al trend to project past data to the current time period (i.e.,			

	2	[Req 1915 (i.e., State Servi	trending from 1999 to present). The actual documented trend is: Please provide documentation.  [Required, when the State's BY or R2 is trended to P2. No other 1915(b)(3) adjustment is allowed] If trends are unknown and in the future (i.e., trending from present into the future), the State must use the lower of State historical 1915(b)(3) trend or the State's trend for State Plan Services. Please document both trend rates and indicate which trend rate was used.			
		i.	State historical 1915(b)(3) trend rates			
				Please indicate the years on which the rates are based: base years		
			2.	Please indicate the mathematical method used (multiple regression, linear regression, chi-square, least squares, exponential smoothing, etc.):		
		ii.	<u> </u>			
			1.	Please indicate the State Plan Service trend rate from <b>Section D.I.J.a</b> . above		
e.	<b>Incentives (not in capitated payment) Trend Adjustment:</b> Trend is limited to the rate for State Plan services.					
	1. List the State Plan trend rate by MEG from Section D.I.J.a					
	2. List the Incentive trend rate by MEG if different from Section D.I.J.a.					
	3. Explain any differences:					

- f. **Other Adjustments** including but not limited to federal government changes. (Please describe):
  - If the federal government changes policy affecting Medicaid reimbursement, the State must adjust P1 and P2 to reflect all changes.
  - Once the State's FFS institutional excess UPL is phased out, CMS will no longer match excess institutional UPL payments.
    - Excess payments addressed through transition periods should not be included in the 1915(b) cost-effectiveness process. Any State with excess payments should exclude the excess amount and only include the supplemental amount under 100% of the institutional UPL in the cost effectiveness process.
    - ♦ For all other payments made under the UPL, including supplemental payments, the costs should be included in the cost effectiveness calculations. This would apply to PCCM enrollees and to PAHP, PIHP or MCO enrollees if the institutional services were provided as FFS wrap-around. The recipient of the supplemental payment does not matter for the purposes of this analysis.
  - Pharmacy Rebate Factor Adjustment (Conversion Waivers Only)\*: Rebates that States receive from drug manufacturers should be deducted from Base Year costs if pharmacy services are included in the

capitated base. If the base year costs are not reduced by the rebate factor, an inflated BY would result. Pharmacy rebates should also be deducted from FFS costs if pharmacy services are impacted by the waiver but not capitated. *Basis and Method:* 

- 1.\_\_\_\_ Determine the percentage of Medicaid pharmacy costs that the rebates represent and adjust the base year costs by this percentage. States may want to make separate adjustments for prescription versus over the counter drugs and for different rebate percentages by population. States may assume that the rebates for the targeted population occur in the same proportion as the rebates for the total Medicaid population. Please account for this adjustment in **Appendix D5**.
- 2.\_\_\_ The State has not made this adjustment because pharmacy is not an included capitation service and the capitated contractor's providers do not prescribe drugs that are paid for by the State in FFS.
- 3.\_\_\_ Other (please describe):
- 1.\_\_\_ No adjustment was made.
- 2.\_\_\_ This adjustment was made (Please describe). This adjustment must be mathematically accounted for in **Appendix D5**.

# K. Appendix D5 – Waiver Cost Projection

The State should complete these appendices and include explanations of all adjustments in **Section D.I.I** and **D.I.J** above.

#### L. Appendix D6 – RO Targets

The State should complete these appendices and include explanations of all trends in enrollment in **Section D.I.E.** above.

## M. Appendix D7 - Summary

a. Please explain any variance in the overall percentage change in spending from BY/R1 to P2.

Spending change is based on projected recipient population due to economic conditions and national and regional medical inflation projections affecting medical cost trends.

1. Please explain caseload changes contributing to the overall annualized rate of change in **Appendix D7 Column I.** This response should be consistent with or the same as the answer given by the State in **Section D.I.E.c & d**:

Caseload was statistically projected based on predicted economic conditions. Our average annual population increase was approximately 7%.

2. Please explain unit cost changes contributing to the overall annualized rate of change in **Appendix D7 Column I.** This response should be consistent

with or the same as the answer given by the State in the State's explanation of cost increase given in **Section D.I.I and D.I.J**:

Unit cost changes are a reflection of medical cost increases reported through several national indices. The trends were developed from medical services inflation and utilization trends by demographic groups. Separate trends for unit cost and utilization were not developed, but the trends used took into consideration changes in unit cost and utilization.

The FFS trends were developed from three-year historical cost experience on major categories of service and demographic groups.

3. Please explain utilization changes contributing to the overall annualized rate of change in **Appendix D7 Column I.** This response should be consistent with or the same as the answer given by the State in the State's explanation of utilization given in **Section D.I.I and D.I.J**:

Utilization change is accounted for in the medical cost trends used in the projections. Separate trends for unit costs and utilization were not developed, but the trends used took into consideration changes in unit costs and utilization.

Please note any other principal factors contributing to the overall annualized rate of change in **Appendix D7 Column I.** 

None to note.

Part II: Appendices D.1-7

Please see attached Excel spreadsheets.